

The Bright Side of Patents^{* †}

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The Bright Side of Patents

Abstract

Motivated by concerns that the patent system is hindering innovation, particularly for small inventors, this study investigates the bright side of patents. We examine whether patents help startups grow and succeed using detailed micro data on all patent applications filed by startups at the U.S. Patent and Trademark Office (USPTO) since 2001 and approved or rejected before 2014. We leverage the fact that patent applications are assigned quasi-randomly to USPTO examiners and instrument for the probability that an application is approved with individual examiners' historical approval rates. We find that patent approvals help startups create jobs, grow their sales, innovate, and reward their investors. Exogenous delays in the patent examination process significantly reduce firm growth, job creation, and innovation, even when a firm's patent application is eventually approved. Our results suggest that patents act as a catalyst that sets startups on a growth path by facilitating their access to capital. Proposals for patent reform should consider these benefits of patents alongside their potential costs.

JEL classification: D23, G24, L26, O34.

Patents strike a delicate balance between the benefits of rewarding inventors and the costs of blocking future inventions (Nordhaus 1969). Whether the U.S. patent system strikes the right balance is currently the subject of much debate. Academic studies have emphasized the “dark side” of patents, arguing that patent holders engage in frivolous litigation, demand excessive payments from alleged infringers, and stifle innovation, particularly for small entrepreneurial firms (Heller and Eisenberg 1998; Lemley and Shapiro 2007; Cohen, Gurun, and Kominers 2014; Tucker 2014). In a 2015 letter to the U.S. Congress, 51 economists and legal scholars urge reform of the patent system, noting that “the preponderant economic picture these [academic] studies present is that patent litigation now imposes substantial costs, particularly on small and innovative firms, and that these costs have tended overall to reduce R&D, venture capital investment, and firm startups” (Asay et al. 2015).¹ Rising to the challenge, Congress is currently considering no fewer than six patent reform bills.

Mounting evidence on the dark side of patents and the accompanying chorus of calls for patent reform beg the question: do patents have a “bright side”? Economists agree that in theory, patent rights should benefit and incentivize inventors. Yet these benefits have been hard to establish empirically, leading Boldrin and Levine (2013) to observe: “There is no empirical evidence that [patents] serve to increase innovation and productivity.”

Our goal is to identify whether patents have a bright side and, if so, shed light on the channels through which this bright side operates. Specifically, we investigate whether patents play a causal role in innovative startups’ growth, follow-on innovation, and economic success.

¹ The letter is just one of several examples arguing the patent system is failing the needs of the U.S. economy. Writing with Richard Posner, Gary Becker (2013) opined that “reforms of the [patent] system are needed that greatly narrow the granting of patents in order to cut down ... costly and unproductive litigation.” *The Economist* joined the chorus of those calling for patent reform, asserting that “Patents are protected by governments because they are held to promote innovation. But there is plenty of evidence that they do not. [...] A top-to-bottom re-examination of whether patents ... actually do their job, and even whether they deserve to exist, is long overdue.” (*The Economist*, Aug. 8, 2015).

We focus on startups both because they are a key source of innovation, economic growth, and job creation, and because the literature on the dark side of patents portrays small inventors as suffering the most from the shortcomings of the patent system: they likely face the greatest resource constraints when applying for patents, enforcing their patent rights, and defending themselves when sued by larger rivals. An important contribution of our approach, which we detail shortly, is that we exploit plausibly exogenous variation in the patent approval process. This allows us to identify the causal effects of patents on economic activity.

We find that patents indeed have a bright side. We focus on the 45,817 first-time patent applications filed by U.S. startups at the U.S. Patent and Trademark Office (USPTO) since 2001 that received a preliminary decision by 2009 and a final decision by December 31, 2013. Our analysis shows that patent approvals help startups create jobs, grow their sales, innovate, and eventually succeed. Our causal estimates suggest that the approval of a startup's first patent application increases its employment growth over the next five years by 36 percentage points on average. The effect on sales growth (a 51 percentage-point increase) is even larger. A first patent grant also has a strong causal effect on a firm's ability to continue innovating, increasing both the number of subsequent patents the firm is granted (by 49%) and their quality (with the average number of citations per subsequent patent increasing by 26%). In addition, patent grants more than double the probability that a startup is eventually listed on a stock exchange—a commonly used metric of startup success.

A chief criticism of the U.S. patent system is that it takes too long to approve or reject patent applications, thus prolonging uncertainty about property rights and diminishing the value of patents to their owners (Cohen and Merrill 2003; Jaffe and Lerner 2004).² We find that

² On average, it takes the USPTO 1.75 years to make a preliminary decision on the patent applications in our sample, and a full 3.2 years to make a final decision—a lifetime for a startup.

processing delays indeed impair startups' ability to create jobs, grow their sales, be innovative, and gain a stock market listing. These negative effects are substantial: each year of delay in reviewing a firm's first patent application *that is eventually approved* reduces the firm's employment and sales growth over the five years following approval by 21 and 28 percentage points, respectively. Delays also negatively affect subsequent patenting, with each year of delay reducing the number of subsequent patents the firm is granted by 13% and the number of citations-per-patent these patents receive by 7%. Delays even reduce the probability of going public, by as much as a half for each year of delay. Economically, a two-year delay has the same negative impact on a startup's growth and success as outright rejection of the patent application.

What are the mechanisms through which early patenting conveys such large and persistent benefits to startups? We find that first-time patent grants play a causal role in helping startups raise external finance. A patent grant increases a startup's probability of securing funding from professional investors (venture capitalists, or VCs) over the next three years by 2.3 percentage points—a 53% increase over the unconditional probability. The effect is strongest for startups that (i) had raised little or no VC funding before the USPTO's decision, (ii) were founded by inexperienced entrepreneurs, (iii) are located in areas where attracting investors' attention is harder, and (iv) operate in the IT sector. We interpret these findings as evidence that patents facilitate startups' access to capital by mitigating information frictions between entrepreneurs and potential investors. Access to capital in turn sets startups on a growth path that transforms ideas into products and services that generate jobs, revenues, and follow-on innovation.

One reason the economic effects of patent grants and processing delays remain understudied is that researchers, until recently, have lacked access to data on rejected patent applications. A unique feature of our study is that we have access to the USPTO's internal databases, which

contain detailed information on the review histories of all applications, whether approved or rejected.³ Of course, comparing the outcomes of firms whose applications are approved to those whose applications are rejected poses an identification challenge: higher quality firms are both more likely to produce patentable innovations and to grow into successful companies. Thus, any observed correlation between patent grants and firm outcomes could be spurious. Similarly, complex or marginal applications may take longer to review, biasing estimates of the effect of processing delays on firm outcomes. To overcome these identification challenges, our empirical strategy exploits two key institutional features of the USPTO's review process.

The first feature is that the USPTO assigns applications in a given technology area to patent examiners based on their predetermined workloads. Thus, which examiner an application is assigned to is effectively random with respect to application (or applicant) quality. Importantly, examiners vary in their propensity to approve applications (Cockburn, Kortum, and Stern 2002; Lemley and Sampat 2012). The quasi-random allocation of applications to examiners thus results in the assignment of similar applications to examiners who differ in their propensity to approve patents. We use this variation in individual examiners' approval rates to instrument for the probability that a given startup's first patent application is approved, which allows us to isolate the effect of exogenously granted patent rights on startups' subsequent growth and success.⁴

To identify the effects of patenting delays, we exploit a second feature of the USPTO review process. Review times can be broken into two parts: the time it takes the USPTO to assign an application to an examiner (which reflects quasi-random administrative delays unrelated to the

³ Another reason is that data on privately held firms are scarce in the U.S., making it difficult to observe firm outcomes. We get around this obstacle by obtaining data from a variety of sources, including Dun & Bradstreet's National Establishment Time Series (NETS) database, which contains employment and sales data for a large cross-section of business establishment in the U.S.

⁴ Sampat and Williams (2015) first proposed this instrument to measure the effect of gene patents on follow-on innovation in the human genome field.

application's quality or complexity) and the time the examiner takes to make a decision (which we instrument with the examiner's historical review speed). We then use these two sources of exogenous variation in review lags to identify the effect of patenting delays on firm outcomes.

We seek to contribute to the current debate about the state of the patent system in three ways. First, we provide the first causal evidence that patents help startups grow, create jobs, and generate follow-on innovations and that they do so by facilitating access to capital.⁵ These findings on the real benefits of patents to startups stand in contrast to the criticism that the USPTO grants patents to almost anyone who applies and that firms' expenditures on patents are wasteful, or at best useful only as defensive shields against infringement charges (Quillen and Webster 2001; Boldrin and Levine 2013). We show that patents—along with their well-documented dark side—offer a substantial bright side to startups.

Second, we illuminate the channels through which this bright side operates, thus informing the design of reforms that seek to reinforce the beneficial features of the patent system. We find that patents help mitigate information frictions in the market for entrepreneurial finance in at least four ways: they alleviate investors' concerns regarding a startup's ability to monetize its invention; they reduce information asymmetry by making it easier for entrepreneurs to disclose details of their invention to investors without fear of expropriation; they allow these details to be communicated more credibly; and they help startups signal their quality to investors. Thus, it is important that reforms to either weaken patent rights or do away with them altogether consider if substitute mechanisms can address these frictions and help startups grow and succeed.

We emphasize that our study does not imply that the U.S. patent system is optimal, or even net-welfare enhancing, and so should not be reformed. Rather, our findings alter the balance of

⁵ Prior work on the relation between patents and startup growth (Balasubramanian and Sivadasan 2011) or access to capital (Hsu and Ziedonis 2013; Conti, Thursby, and Thursby 2013; Conti, Thursby, and Rothaermel 2013) stresses the difficulty of overcoming the endogeneity of patent grants.

evidence available to those considering a major revamp of the system by highlighting the real benefits of patents, particularly for startups. In addition to informing the current debate on patent reform, our study provides micro-evidence on the mechanisms through which institutions that secure property rights alleviate information frictions and stimulate innovation and entrepreneurship—activities that underpin modern macroeconomic growth models such as Aghion and Howitt (1992) and Acemoglu and Akcigit (2012).

Third, we show that patent review delays can significantly hamper the success of innovative startups by adversely affecting their ability to raise the capital necessary for their growth. These novel findings highlight the importance of a quick patent review process, particularly in fast moving industries, to resolve uncertainty surrounding applicants' property rights and their ability to produce patentable innovations.

1. Institutional Setting and Data

1.1 The patent examination process

When an inventor applies for a patent at the USPTO, the Office of Initial Patent Examination (OIPE) assigns the application to an “art unit” for review based on the application’s technology field.⁶ Each art unit consists of several patent examiners who share a specialization in a narrowly drawn technology field.⁷ Over our sample period, the USPTO employed some 13,000 examiners in over 900 art units. The median art unit has 13 examiners; the largest more than 100.

Applications in each art unit’s holding queue are assigned to one of the unit’s examiners, who is responsible for assessing whether the claims in the application meet the legal thresholds of novelty, usefulness, and non-obviousness. While the details of this assignment process differ

⁶ The technology field is determined through automated textual analysis of the description of the invention.

⁷ To illustrate, the examiners in art unit 1641 are in charge of examining patent applications related to “peptide or protein sequence,” examiners in art unit 2831 are in charge of applications related to “electrical connectors,” examiners in art unit 3676 are in charge of applications related to “wells and earth boring,” and so on.

across art units,⁸ one key characteristic remains constant: the assignment of applications to examiners *within a given art unit* is effectively random; in particular, it is orthogonal to the quality of the application or the applicant (Lemley and Sampat 2012; Sampat and Williams 2015). This conditional random assignment of applications to examiners (confirmed by our own interviews with patent examiners) is central to our identification strategies.

After receiving an assignment (on what is known as “docket date”), the examiner evaluates the application and makes a preliminary ruling on its validity. This ruling, called the “first-action decision,” is communicated to the applicant via an official letter signed by the examiner. On average, applications in our sample take 0.7 years to be assigned to an examiner, and examiners take an additional year to make a first-action decision. The final decision on the application is then made on average 1.5 years later (i.e., 3.2 years after the application date).

Carley, Hegde, and Marco (2015) show that the first-action decision resolves substantial uncertainty about the application’s ultimate fate.⁹ Hence, we take the first-action date (rather than the final decision date) as our starting point for estimating how patent decisions affect firm outcomes. However, since our data do not include the content of the first-action letter (only its date), we use the final outcome of the application (i.e., approval or rejection) as a noisy proxy for the first-action decision. The data support this modeling choice: in Section 4, we show that successful applications help facilitate a startup’s access to VC funding within a few months of the first-action decision, that is, well before the final decision is made.¹⁰

⁸ For example, some units assign applications based on the last digits of the application number assigned sequentially by the OIPE, while others automatically assign the oldest application to the first available examiner.

⁹ Strictly speaking, patent applications are never irrevocably rejected by the USPTO; they are abandoned by applicants following what technically are appealable rejections issued by examiners (Lemley and Sampat 2008). For expositional clarity, we follow Sampat and Williams (2015) and refer to abandoned applications (i.e., the complement of those applications that are approved) as “rejected.”

¹⁰ Measuring firm outcomes from the first-action date instead of the final decision date has an additional advantage: the final decision date for rejected applications is endogenous, as unsuccessful applicants effectively choose their final decision date by choosing when to abandon their applications.

1.2 Patent data and sample selection

Our patent data are drawn from the USPTO's internal databases.¹¹ A key advantage of these is that they include detailed information on the review histories of both approved and rejected patent application.¹² Until recently, publicly available datasets on U.S. patents, such as those maintained by the NBER or Harvard Business School, only covered approved patents (Lerner and Seru 2015).¹³ As a result, most prior studies of the relation between patenting activity and firm-level outcomes have measured the former as stocks of granted patents.¹⁴ A challenge of working with data on only granted patents is that the counterfactual for firms with patent rights includes both firms that applied for patents but were unsuccessful and firms that never applied for patents (either because they did not engage in innovation or because they pursued alternative mechanisms to protect their intellectual property). This makes it impossible to separate the effects of investing in innovation (which increases both the probability of applying for and receiving patents) from the economic effects of patent rights.

From the USPTO's internal databases, we extract data for all patent applications filed from 1991 onwards that have received a final decision by the end of 2013. Our goal is to identify the real effects of early patent grants on the success of startups. The USPTO does not tag whether an applicant is a startup, so we code as startups those patent applicants that satisfy the following two filters: (1) the applicant is a U.S.-based for-profit firm whose primary inventor is located in the U.S. and which is not listed on a stock market at the time of the first-action decision; and (2) the

¹¹ Access to the USPTO's internal databases was granted through the agency's Edison Visiting Scholars program.

¹² Carley, Hegde, and Marco (2015) provide a comprehensive description of these data.

¹³ Some recent papers use publicly available data from the USPTO's Patent Application Information Retrieval (PAIR) system, which covers both approved and rejected applications filed after 2000. A drawback of PAIR compared to the internal databases we use is that PAIR provides no data on applications that are abandoned prior to public disclosure (around 15% of all unsuccessful applications) and no data on rejected applications before 2001.

¹⁴ A prominent example is Balasubramanian and Sivadasan (2011), who match the NBER patent data to Census microdata for U.S. manufacturers and show that increases in a firm's patent stock are associated with increases in the firm's size, scope, skill intensity, and capital intensity.

applicant has filed at least one application on or after January 1, 2001 and no applications between 1991 and 2000. The first filter screens out established firms (such as research labs and listed companies) as well as foreign applicants. The second filter ensures that we capture first-time patent applicants, which are likely to be young entrepreneurial firms.

Throughout the paper, our analysis focuses on how the outcome of a firm's first patent application affects its ability to grow, continue innovating, raise funding, and eventually go public.¹⁵ To ensure we have sufficient time to study the long-term effects of patent grants, we require firms to receive the first-action decision on their first application by December 31, 2009.

Our final sample consists of 45,817 first-time patent applicants (called startups from here on). Of these, 32.7% operate in the electronics, computers, and communications industries (henceforth, IT); 18.7% are active in the pharmaceutical and bio-chemical industries (henceforth, biochemistry); and the remaining 48.6% operate in other industries. Just under two-thirds (65.7%) of first-time applications in our sample are successful over our sample period.

1.3 Data on firm outcomes

Being privately held, the startups in our sample are not covered in standard financial databases such as Compustat, so we obtain data on firm outcomes from three other sources.

First, we extract employment, sales, and age data from Dun and Bradstreet's National Establishment Time Series (NETS) database, which covers a large cross-section of business establishments in the U.S. going back to 1989. We are able to match 65.4% of our sample firms to firms in NETS. For 25.9% of the matched firms, NETS reports no data for the year of the first-action decision on the first patent application, typically because NETS coverage does not begin

¹⁵ The firm's "first application" is the first application the USPTO rules on. (In 8% of cases, the first ruling a firm receives is not for its first-ever application but for a later application.) Identifying each firm's first application requires standardizing the assignee names in the USPTO data, to ensure that we can accurately capture each firm's patenting history. Our standardization process follows Bernstein, Giroud, and Townsend (2015).

until later. This leaves a NETS sample of 22,213 startups with data on employment and sales as of the first-action date. These firms form the basis of our analysis of the effects of patents on employment growth and sales growth.¹⁶ Second, we use VentureXpert to identify which sample firms go on to raise VC funding at some point after the first-action date. Third, we use data from Thomson Reuter’s Securities Data Company (SDC) database to identify firms that go public or are acquired after the first-action date. The algorithm used to match our sample firms to NETS, VentureXpert, and SDC follows Bernstein, Giroud, and Townsend (2015).

Table 1 compares startups whose first patent application is approved or rejected. Panel A shows that at the time of application, successful and failed applicants look similar: the median startup is two years old, has eight employees, and around \$1 million in sales. (Unsuccessful applicants have slightly lower pre-filing growth in employment and sales than successful ones.) After the USPTO’s decision, successful applicants grow employment and sales substantially faster (Panel B); produce more and higher-quality follow-on inventions (Panel C); and are more likely to raise VC funding and to eventually go public or be acquired (Panel D). These patterns suggest that startups whose first patent application is approved tend to have superior outcomes.

2. The Real Effects of Patent Grants

2.1 Empirical setup and identification challenge

In order to identify how the approval of a startup’s first patent application affects subsequent outcomes at the firm, we estimate the following equation:

$$Firm\ outcome_{ija} = \beta First\ patent\ application\ approved_{ija} + \Phi X_{ija} + \varepsilon_{ija}, \quad (1)$$

¹⁶ The firms in the NETS sample are somewhat more likely to have their first patent application approved (66.4%) than firms that cannot be matched to NETS (65.2%; the p -value of the difference is 0.008). The NETS firms are also more likely to go on to raise VC funding in the three years following the patent decision (7.0% vs. 1.8%; $p < 0.001$) and to eventually go public (0.9% vs. 0.3%; $p < 0.001$). These patterns suggest that unsuccessful startups are more likely to be short-lived and fall off the NETS radar. (Name changes are another reason why we cannot match some firms to NETS.) To the extent that a bias towards successful startups reduces the variation in firm outcomes in the NETS sample, we are likely to underestimate the effect of patent grants on growth in employment and sales.

where i indexes startups, t application years, j examiners, and a art units. We model four outcomes: (i) growth in the startup's employment, (ii) growth in its sales, (iii) subsequent innovative activity (as measured by the quantity and quality of the firm's later patents), and (iv) whether the firm eventually lists on a stock market or is acquired by another company. We measure these outcomes over various windows starting from the first-action date.

One concern in estimating equation (1) is the potential for unobserved demand or technology shocks to affect both patent applications and firm outcomes. For example, a breakthrough in a technology field may lead to an increase in both the number of patentable inventions and the growth rate of firms operating in that field. To deal with this confound, we include a full set of 2,821 art-unit-by-application-year fixed effects.¹⁷ Since art units are quite narrowly defined (the art units in our sample span 495 different technology fields), including these fixed effects allows us to hold demand and technological conditions constant at a very fine level and so ensures that our findings are not confounded by unobserved industry-level shocks. Following Lerner and Seru (2015), we also control for geographical differences in outcomes by including firm-headquarter-state fixed effects. Standard errors are clustered at the art unit level to allow for arbitrary correlation of the errors within each art unit.

Ideally, *First patent application approved* would capture the outcome of the first-action decision. In practice, while the first-action decision letter resolves much uncertainty about whether the application will eventually be approved or rejected, we do not observe its content. Instead, we set *First patent application approved* equal to one if the examiner's final decision is to approve the application, and zero otherwise.

As discussed in the introduction, the OLS estimate of β will likely be biased upwards, as it will capture both the average treatment effect of patent grants on firm outcomes and the bias

¹⁷ Including art-unit-by-year fixed effects subsumes art unit (i.e., industry) fixed effects.

induced by not controlling for ex ante firm quality. For example, a firm of higher unobserved quality at the time of filing is both more likely to have produced a “novel, useful, and non-obvious” invention worthy of a patent and to perform better going forward.

The ideal experiment to identify the causal contribution of a patent to a firm’s success would randomize patent approvals, thus ensuring that successful applicants do not differ systematically from unsuccessful ones ex ante. We can get close to this ideal experiment by exploiting features of the review process that induce quasi-random variation in patent approvals.

2.2 Identification strategy: Patent examiners’ approval rates as IV

To identify the causal effect of patent grants on firm outcomes, we leverage the random assignment of applications to examiners within art units and exogenous variation in examiners’ propensity to approve patents. Specifically, we use the examiner’s past approval rate as an instrument for whether a firm’s first application is approved and estimate equation (1) using two-stage least squares (2SLS). We calculate the approval rate of examiner j belonging to art unit a assigned to review firm i ’s first patent application submitted at time t as follows:

$$\text{Examiner approval rate}_{ijta} = \frac{n_{\text{granted}_{jta}}}{n_{\text{reviewed}_{jta}}}, \quad (2)$$

where $n_{\text{reviewed}_{jta}}$ and $n_{\text{granted}_{jta}}$ are the numbers of patents examiner j has reviewed and granted, respectively, prior to date t .¹⁸ Sampat and Williams (2015) use this instrument to analyze the effect of patent rights on follow-on innovation in the human genome industry.¹⁹

¹⁸ Neither the numerator nor the denominator in (2) includes patent application i , as it had not been reviewed prior to date t . Also, to ensure that we measure approval rates accurately, we exclude firms whose first patent application is assigned to an examiner with fewer than 10 prior reviews. All results are robust to using alternative cutoffs.

¹⁹ The IV is determined before the first-action decision and so addresses not only omitted-variable concerns but also potential simultaneity or reverse causality problems associated with using the final outcome to proxy for the first-action decision. To illustrate the latter problems, consider a firm that manages to raise funding between first-action and the final decision. Such a firm could afford to spend more on lawyers to respond to concerns raised in the first-action letter, thereby increasing the likelihood of a positive final decision. Since the IV is determined before first-action, it purges the effect of unobserved actions that affect a firm’s approval probability subsequent to first-action.

2.2.1 Instrument relevance

Since patent applications are assigned to examiners quasi-randomly within an art unit, we include art-unit-by-application-year fixed effects in all regressions.²⁰ Thus, for our IV to predict whether a patent application is approved, there needs to be sufficient variation within an art unit and year in the propensity of different examiners to approve patent applications. Previous research suggests that the patent review process leaves enough discretion in the hands of examiners for this to be the case (Lichtman 2004; Sampat and Lemley 2010; Lemley and Sampat 2012; Sampat and Williams 2015). This discretion is perhaps best illustrated by Cockburn, Kortum, and Stern (2003), who, after studying the USPTO's patent examination process in depth, conclude that "there may be as many patent offices as there are patent examiners."

Our data confirm the existence of meaningful variation in the propensity of examiners to approve patent applications. The top graph in Figure 1 shows the distribution of examiner approval rates, defined as in equation (2), in our sample. The median examiner approves 62.2% of applications, and the interquartile range is 32.7%. Part of this variation is driven by variation in approval rates across art units and time. The bottom graph in Figure 1 shows the distribution of residual approval rates (obtained from a regression of approval rates on a full set of art-unit-by-application-year fixed effects). As expected, the fixed effects account for a sizable fraction of the raw variation in approval rates (the R^2 is 56.3%), but we are still left with substantial variation in residual approval rates, with an interquartile range of 17.7%.

Our approval rate estimates are based on a large number of reviewed applications: the average (median) examiner had reviewed 771 (418) applications by the time we measure her approval rate (the 10th percentile is 52). This suggests that the variation shown in Figure 1 reflects persistent inherent differences in examiners' propensity to approve applications and not

²⁰ Applications belonging to art-unit-by-year singletons do not contribute to identification and are excluded.

small-sample random differences in the quality distribution of the applications they review.

Table 2 reports the first stage of our 2SLS models, that is, the results of regressing patent approval on the instrument using the following linear-probability model:

$$\text{First patent application approved}_{ija} = \theta \text{Examiner approval rate}_{ija} + \Pi X_{ija} + u_{ija} \quad (3)$$

As required for identification, the instrument is a strong predictor of whether an application is approved. The coefficient estimate in column 1 implies that each percentage-point increase in an examiner's approval rate leads to a 0.67 percentage-point increase in the probability that a patent she reviews is approved ($p < 0.001$). Thus, moving from an examiner in the 25th percentile to one in the 75th percentile would increase the approval probability by 11.9 percentage points ($= 0.67 \times 17.7$), all else equal. Controlling for firm size using the log number of employees (column 2) or log sales (column 3) has next to no bearing on the point estimate, even though these variables are only available for just under 50% of our sample firms.

The effect of an examiner's approval rate on the probability of receiving a patent is not only large economically, it is also strong statistically, with F statistics exceeding the critical value of 10 (Stock and Yogo 2005). This ensures that our results are not subject to weak instrument bias.

2.2.2 Exclusion restriction

In order to satisfy the exclusion restriction, the IV must only affect firm outcomes, following the examiner's first-action decision, through its effect on the likelihood that the examiner's first-action letter indicates that the application will be approved. As noted by Angrist and Pischke (2009, p. 117), for the exclusion restriction to be satisfied, the instrument must be "as good as randomly assigned conditional on covariates." Since applications are assigned to examiners within an art unit randomly with respect to quality, once we include art-unit-by-application-year fixed effects, the IV has a plausible claim to satisfying the exclusion restriction.

While conditional random assignment of patent applications to examiners is necessary for our IV to satisfy the exclusion restriction, it is not sufficient. To see why, consider the following scenario. If a startup were to learn the approval rate of its randomly assigned examiner at the time of application, it could try to predict the examiner's first-action decision based on her past review record. This prediction could then affect the startup's effort (and hence outcomes) *before* the first-action decision. In this scenario, even a randomly assigned instrument would violate the exclusion restriction, as it would affect outcomes via a channel—effort *before* the application is decided—other than the first stage. In practice, applicants do not learn their examiner's identity until they receive the first-action letter. As a result, by the time applicants learn who the examiner is, it is too late to use the examiner's review record to predict her first-action decision.

In sum, the institutional features of the USPTO review process support the identifying assumption that any effect that the examiner's leniency has on firm outcomes operates via the first stage (i.e., via the effect that leniency has on the application's likelihood of approval).

2.3 Results

2.3.1 Employment growth and sales growth

Table 3, Panel A examines how the outcome of a firm's patent application affects its employment growth over the next five years. We first discuss naïve OLS regressions ignoring the endogeneity of patent decisions. Column 1 shows that firms granted a patent grow their employment by 7.3 percentage points more on average in the year following the patent decision than firms whose application is rejected. The difference continues to widen over time: successful applicants' employment growth is 15.4 percentage points higher after three years (column 3) and 24.9 percentage points higher after five years (column 5).²¹ These differences are not only large

²¹ We omit the two- and four-year growth results to conserve space; they are in line with those shown in the table.

economically but also highly statistically significant ($p < 0.001$ in all three cases).²²

Instrumenting grants using approval rates subtly changes the inference. The 2SLS results in column 2 show that a favorable decision has no significant effect on employment growth in the first year after the decision. Economically, this seems more plausible than the large OLS estimate shown in column 1: surely it takes time for patent grants to boost employment growth. It is only after a while that the effect becomes significant, leading to employment growth that is 20.3 percentage points higher over three years ($p = 0.019$, column 4) and 36 points higher over five years ($p = 0.018$, column 6). To illustrate the economic significance, consider the median startup, which in our sample has eight employees at first-action. Approval leads to faster growth that translates into the firm having 2.9 ($= 8 \times 0.36$) more employees on average five years later than if the application had been rejected as a result of being assigned to a stricter examiner.

Panel B reports results for sales growth. The OLS estimates show that successful applicants grow their sales by 7.8, 15.7, and 29.1 percentage points more on average over the one, three, and five years following the patent decision than their unsuccessful counterparts ($p < 0.001$). Once we instrument patent grants, the one-year growth effect again becomes insignificant ($p = 0.284$ in column 2). But over three and five years, we find that patent approvals lead to sales growth that is 22 and 51.4 percentage points higher ($p = 0.022$ and 0.008 in columns 4 and 6, respectively).

Figure 2 helps visualize these increases by plotting the estimated patent approval effect on the growth in employment (Panel A) and sales (Panel B) over the five years following first-action. The figure leaves little doubt that patent approvals play an important causal role in fostering startup growth as evidenced by sizeable gains in employment and sales.

²² In addition to including art-unit-by-year and headquarter-state fixed effects, we also control for the log number of employees that the firm has at first-action. As expected, larger firms tend to grow more slowly, all else equal.

2.3.2 Subsequent patenting

We next model how the outcome of a firm's first patent application affects the firm's ability to continue innovating and patenting. We capture a firm's subsequent innovation using the log number of patent applications filed by the firm after the first-action decision on its first patent application; the log number of such subsequent applications that are approved; the approval rate of these subsequent applications; the log number of citations received by all subsequent applications combined; and the log average number of citations per subsequent approved patent.²³ (See Table 1 for descriptive statistics.)

Table 4 reports the IV results.²⁴ (The naïve OLS results can be found in Table IA.1 in the Internet Appendix.) Columns 1 and 2 show that approval of the first patent application leads to a 66.9% ($=e^{0.512}-1$) increase in the number of patents the firm subsequently applies for and a 48.8% increase in the number of patents it subsequently obtains ($p<0.001$ in each case). This may not be surprising; after all, Table 3 shows that successful applicants enjoy faster growth. But it is not just the volume of subsequent patent applications and grants that increases. Column 3 shows that success in the first application leads to a 17.7 percentage-point increase in the approval *rate* of a startup's subsequent applications ($p<0.001$), suggesting that its subsequent applications are of higher quality. Consistent with this interpretation, we find that the approval of a firm's first application boosts the number of citations received by the patents it is subsequently granted, both overall (up by 68.9% in column 4) and per patent (up by 26.5% in column 5).

We emphasize that the IV estimates in Table 4 are not contaminated by unobserved quality

²³ There is no mechanical relation between the outcome of a firm's first patent application and our subsequent patenting measures, as these only include patent applications filed *after* the first application is decided.

²⁴ The analysis in Table 4 is fundamentally different from Sampat and Williams (2015), who examine how patents on a particular gene affect follow-on scientific research, by any firm, in that same gene. Our analysis examines how approval of a firm's first patent application affects the quantity and quality of that firm's subsequent patents. We do not require subsequent patents to be in the same field as the first application, although, naturally, they often are.

differences between successful and unsuccessful first-time applicants. Our results thus indicate that the approval of a firm's first patent application leads to changes in the firm's resources and environment that help increase both the quantity and quality of its subsequent innovations.

2.3.3 IPOs and acquisitions

We next test if a first patent grant affects the probability that the startup subsequently goes public or is acquired. Column 6 reveals that a successful patent application boosts the probability of an IPO by 0.9 percentage points ($p=0.006$), a 153% increase over the unconditional sample probability of 0.59%.²⁵ We find similar results in column 7, which includes acquisitions: a successful application increases the probability of going public or being acquired by 2.1 percentage points ($p=0.001$), an 84% increase over the unconditional probability of 2.5%.

On average, successful first-time applicants are acquired 3.3 years or go public 4.9 years after the USPTO decision. These long lags underscore the notion that the causal link between the approval of a firm's first patent application and the likelihood that the firm is eventually sold or goes public is unlikely to be direct, in that potential IPO investors or acquirers are unlikely to directly use the outcome of the application in their investment decisions. Rather, our findings suggest that early patent grants act as catalysts that set startups on a path to success. We defer an analysis of the channels through which patents affect long-term growth and success to Section 4.

3. The Real Effects of Patent Review Delays

Section 2 shows that patent grants have real effects for startups in the form of faster growth, more and higher-quality subsequent innovations, and an increased chance of eventually going public or being acquired. Motivated by concerns that delays in the patent review process create uncertainty and diminish the value of patents to their owners (Gans, Hsu, and Stern 2008), we

²⁵ We observe IPOs through the end of 2014. Firms that remain private by then may yet go public in the future. The art-unit-by-application-year fixed effects control for the fact that firms that applied for their first patent in the later years of our sample have had less time to go public than earlier applicants.

now investigate whether, conditional on a startup's first patent being approved, delays in the patent review process have harmful effects.

3.1 Empirical setup and identification challenge

To identify how the time the USPTO takes to review a startup's first patent application affects firm outcomes, we estimate the following regression:

$$Firm\ outcome_{ija} = \beta First\ patent\ review\ lag_{ija} + \Phi X_{ija} + \varepsilon_{ija}, \quad (4)$$

restricting the sample to startups whose first application is approved. *First patent review lag* is the time between the filing of the firm's first patent application and the first-action date (on average, 1.6 years). We model the same firm-level outcomes as in Section 2 and continue to include headquarter-state and art-unit-by-application-year fixed effects. The former control for time-invariant geographic variation in firm outcomes. The latter ensure that our findings cannot be confounded by unobserved time-varying shocks at the art-unit level, such as competitive or technological shocks that might increase the level of patent applications, thereby causing delays, and at the same time affect an applicant's subsequent performance.

The primary identification challenge is that review delays may be related to unobservables (such as innovation quality or application complexity) and thus be potentially endogenous. Estimating equation (4) consistently thus requires an instrument.

3.2 Identification strategy: Decomposing and instrumenting review lags

The time it takes to receive a first-action decision on a patent application can be decomposed into two parts: the time from filing to the application being assigned to the examiner's docket, and the time from docket to first-action. The former reflects quasi-random administrative delays at the USPTO that are unrelated to invention quality or application complexity. Delays depend on factors such as the workload of the OIPE or the different art units, staffing issues (sickness,

hiring freezes, maternity leaves, etc.), and the USPTO's budget situation. Delays at this stage are thus orthogonal to the application's characteristics and so plausibly exogenous.²⁶

The time from docket to first-action, by contrast, could be influenced by the characteristics of the application and so is potentially endogenous. To address this endogeneity, we use only that part of the variation in time from docket to first-action that is orthogonal to application characteristics. We obtain this by regressing the time from docket to first-action on the average time the application's examiner has previously taken to process applications from docket to first-action. Our review-lag instrument then is the sum of the time from application to docket and the average time the examiner has taken in the past from docket to first-action.

The exclusion restriction requires the IV to affect outcomes only via the first stage and not directly. Time-to-docket is exogenous and so enters the IV directly. Using an examiner's prior review speed to instrument time-from-docket-to-first-action is analogous to using her approval rate to instrument for the likelihood of patent approval. In both cases, the key institutional features that motivate the exclusion restriction are that applications are assigned to examiners quasi-randomly within art units and that applicants learn their examiner's identity only at the time of first-action. These features suggest that, once we include art-unit-by-year fixed effects, idiosyncratic examiner characteristics can only affect outcomes via the first stage (here, through the effect that the examiner's prior review speed has on an application's review lag).

The top graph in Figure 3 shows that there is substantial variation in our review-lag IV. The interquartile range is one year, with each of the two components of the IV driving half of this variation. In part, the variation reflects differences across art units and time. The bottom graph in Figure 3 shows the distribution of the residuals obtained after regressing the IV on a full set of

²⁶ As noted above, the art-unit-by-year fixed effects absorb the component of this variation in delays that is related to competitive or technological shocks that affect both the number of applications in a technology field and subsequent firm outcomes in that field.

art-unit-by-year fixed effects (the R^2 of this regression is 60.4%). This gives an interquartile range of just over half a year, which suggests that after stripping out time-varying art-unit specific effects, we continue to have meaningful variation in the IV to drive our first stage.

Column 1 in Table 5 shows the results of estimating the first-stage regression,

$$\text{First patent review lag}_{ija} = \theta \text{Review lag IV}_{ija} + \Pi X_{ija} + u_{ija}. \quad (5)$$

The results leave little doubt that the review-lag IV is strong: the estimate of θ is large ($\hat{\theta}=0.54$) and highly significant, with an F statistic over 1,000. We obtain similar estimates in columns 2 and 3 when we control for firm size using the log of the number of employees or sales.

3.3 Results

3.3.1 Employment growth and sales growth

Table 6 relates the time it takes the USPTO to make a first-action decision on a startup's (eventually approved) first patent application to employment growth (Panel A) and sales growth (Panel B) over the five years following the decision. The naïve OLS estimates show that longer reviews are associated with slower growth once the USPTO finally grants the patent. For example, for each year of delay, employment growth declines by 2.4 percentage points in the first year after a patent grant, and by a cumulative 12.8 and 19.4 percentage points over three and five years, respectively. Sales growth exhibits a similar negative post-decision trend.

The instrumented estimates show that each year of delay causes employment growth to decline by an insignificant 2.6 percentage points one year after the patent is granted ($p=0.102$), by 8.5 percentage points over three years ($p=0.031$), and by 21.2 percentage points over five years ($p=0.014$). For the median startup with eight employees at first-action, each year of delay thus implies 1.7 ($=8 \times 0.212$) fewer jobs five years later, all else equal. The instrumented effects on sales growth are even larger. Each year of delay causes sales growth to slump by 3.6, 12.8,

and 28.4 percentage points over the one, three, and five years following the first-action decision ($p=0.034$, 0.007 , and 0.009 , respectively). Figure 4 illustrates these effects graphically.

3.3.2 Subsequent patenting

Review lags similarly hamper subsequent innovative activity. Columns 1 through 5 in Table 7 report the instrumented effects of review lags on the quantity and quality of the applications a startup files after receiving approval on its first patent application. (Table IA.2 in the Internet Appendix reports OLS estimates.) Each year of delay causes the number of subsequent patent applications to decline by 13.1% (column 1). The number of patents granted falls in lockstep, by 12.7% (column 2), partly as a result of fewer applications and partly because the firm's approval rate falls by 4.1 percentage points (column 3). The quality of the firm's subsequent applications also deteriorates: each year of delay is followed by a 17% decline in the firm's total number of citations (column 4) and a 7.1% decline in the average number of citations-per-patent (column 5). Each of these estimates is not only economically large but also highly statistically significant.

3.3.3 IPOs and acquisitions

Slower growth and less innovation as a result of delays at the USPTO hurt a startup's chances of going public or being acquired. Column 6 in Table 7 shows that each additional year the USPTO takes to review an application that is ultimately approved reduces a startup's subsequent probability of going public by 0.39 percentage points ($p=0.025$)—a 58% reduction from the unconditional 0.67% probability among successful first-time applicants. The combined probability of going public or being acquired in column 7 falls by 0.62 points ($p=0.072$).

Collectively, the findings in this section highlight that it is not simply the outcome of a startup's first patent application that affects its future growth: even conditioning on approval, the speed with which the USPTO reviews the application has lasting consequences for the applicant.

4. What Drives the Real Effects of Patents?

Sections 2 and 3 show that first-time patent grants appear to act as catalysts that help startups grow, innovate, and eventually go public or be acquired. Our goal in this section is to probe how they do so, and thus provide large-sample evidence that complements evidence from surveys about the various ways in which startups use patents (Graham and Sichelman 2008). Our search for a mechanism focuses on the role patents play in alleviating information frictions in the market for entrepreneurial capital.

4.1 Patents and frictions in the entrepreneurial finance market

The entrepreneurial finance market is plagued by information frictions (Leroy and Singell 1987; Evans and Jovanovic 1989; Gompers 1995; Black and Gilson 1998; Kortum and Lerner 2000; Kaplan and Strömberg 2003; Sorensen 2007). Startups, by definition, have few assets they can pledge as collateral and have little track record to help investors assess their risk and upside potential. The resulting financing frictions are particularly severe for innovative startups such as those in our study, which by definition aim to commercialize new ideas for which precedents are limited (Gans, Hsu, and Stern 2002). It is thus often challenging to ascertain whether their ideas will work as claimed, will result in sufficient demand, or can easily be imitated by competitors.

Patents can help alleviate these information frictions in four key ways. First, by securing a startup's property rights on its invention, a patent can facilitate transactions in the market for ideas and alleviate investors' concerns regarding the firm's ability to monetize the invention (Arora, Fosfuri, and Gambardella 2001). Second, a patent reduces information asymmetry by making it easier for an entrepreneur to share details of her invention with investors without fear of expropriation (Arrow 1962; Anton and Yao 1994; Biais and Perotti 2008). Third, the patent itself helps communicate the technical details of the invention credibly (Hegde and Luo 2016).

Fourth, a patent can help the startup signal its quality to investors.²⁷

4.2 Empirical strategy

In examining whether patents alleviate information frictions in the entrepreneurial finance market, we focus on access to VC funding. VCs have been shown to be critical to the success of innovative startups (Hellmann and Puri 2000; Gompers and Lerner 2001), not only by offering funding, but also by providing monitoring and advice (Bernstein, Giroud, and Townsend 2015), access to networks of potential customers, suppliers, and strategic partners (Hochberg, Ljungqvist, and Lu 2007), and help recruiting talented individuals (Gorman and Sahlman 1989). This is not to say that patents may not also facilitate access to funding from angel investors (Sudek 2006), strategic alliance partners, or lenders (Hochberg, Serrano, and Ziedonis 2014; Mann 2015). But systematic data on these funding sources are not readily available.

To identify how patents affect access to VC funding, we estimate the following regression:

$$\text{Firm raises VC funding}_{ija} = \beta \text{First patent application approved}_{ija} + \Phi X_{ija} + \varepsilon_{ija} . \quad (6)$$

The dependent variable is an indicator set equal to one if the firm raises VC funding at some point in the $n=1$ to 5 years following the USPTO's first-action decision on the firm's first patent application. Of the startups in our sample, 92.5% have raised no VC funding before the first-action date. For these, equation (6) identifies the effect of patent approval on their ability to raise their first VC round. For firms with at least one prior VC round, equation (6) identifies the effect on their ability to raise a follow-on round.²⁸ In addition to including art-unit-by-year and headquarter-state fixed effects, we control for the log number of prior VC rounds the firm has

²⁷ Long (2002), for example, notes that "if an easily measurable firm attribute such as patent counts is positively correlated with other less readily measurable firm attributes such as knowledge capital, then patent counts can be used as a means of conveying information about these other attributes" (p. 627). To the extent that the entrepreneur is unsure about the quality of her invention, the signal provided by a patent can also be valuable to the entrepreneur herself, increasing her motivation and effort once a patent has been secured.

²⁸ Specifically, 2.4% of our sample firms have raised one VC round at the time of their first-action; 1.9% have raised two VC rounds; 1.4% have raised three rounds; and the remaining 1.8% have raised four or more rounds.

raised. We also consider sample splits based on the number of prior VC rounds.

Estimating equation (6) requires an instrument, as firms of higher unobservable quality are both more likely to be granted patents and to raise VC funding. We thus again use the examiner's prior approval rate to instrument for the likelihood that the application is approved. For completeness, we report the naïve OLS results in the Internet Appendix.

4.3 Baseline results

Table 8 reports the results. Approval of a firm's first patent application causes a startup's chances of raising VC funding in the following year to increase by 1.2 percentage points ($p=0.048$ in column 1). Extending the window increases the effect to 2.1, 2.3, 2.7, and 2.8 percentage points over two, three, four, and five years, respectively ($p<0.01$ in columns 2 to 5). These effects are economically large. To illustrate, the 2.3 percentage-point increase in column 3 represents a 53% increase relative to the 4.3% unconditional probability of a sample firm raising VC funding in the three years following the first-action decision.

Successful applicants tend to raise VC funding quite quickly: the median successful applicant that raises VC funding during the five-year window does so a mere 10 months after the first-action decision. This bunching of fundraises shortly after first-action, illustrated in Figure IA.1 in the Internet Appendix, is consistent with our hypothesis that patents play a direct causal role in facilitating startups' access to capital.

4.4 Heterogeneous effects of patents

If patents facilitate access to funding by addressing information frictions, we expect this effect to be most beneficial to firms surrounded by the greatest frictions. Frictions are likely greatest among firms (i) trying to raise an early VC round, (ii) led by inexperienced founders, (iii) located in states with a large startup population, where attracting investors' attention is more

challenging, and (iv) operating in industries in which the quality of ideas and entrepreneurs is difficult to evaluate and where patents are most effective at mitigating expropriation risk.

For brevity, we focus on how patent grants affect firms' ability to raise VC funding in the three years following first-action. Our conclusions are robust to using alternative time windows.

4.4.1 Variation in funding round

Table 9, Panel A splits startups by the number of VC rounds raised before first-action. If early-stage startups face the greatest frictions, we expect patent approval to be most beneficial to them. The data support this prediction. Approval increases the likelihood of subsequently raising the first VC round (often called the seed round) by one percentage point ($p=0.044$ in column 1). Conditional on having raised a first round, patent approval increases the chances of raising a second round by as much as 46.7 percentage points ($p=0.003$ in column 2). These are large effects economically, given that the unconditional probability of raising a first round is only 1.2% and the probability of raising a second round, conditional on having raised a first, is 39.6%.

Beyond the second round, the effect of patent approval on access to VC funding all but disappears. The effect is insignificant in column 3, which focuses on mature startups with two prior VC rounds by the time of first-action ($p=0.354$), and in column 4, which pools all firms that have raised three or more VC rounds before their first application is decided ($p=0.307$).²⁹

These patterns are what we would expect if patents alleviate information frictions by serving as easy-to-acquire signals of startup quality or by allowing early-stage entrepreneurs to credibly communicate their ideas to investors without the fear of expropriation. Indeed, by the time a startup is trying to raise a third (or subsequent) funding round, VC investors—who typically sit on the firm's board and monitor it closely—already have a wealth of information about the firm.

²⁹ These insignificant effects do not appear to be the result of our IV being weak in these relatively small subsamples: in both columns 3 and 4, the first-stage F statistic is over 10 and the standard errors of the patent approval effect are similar to the standard error of column 2's highly significant patent effect.

As a result, the incremental information content of a patent grant should be much smaller than when VCs evaluate a firm for the first or second time.

4.4.2 Variation in prior entrepreneurial experience

An alternative proxy for the uncertainty surrounding a startup is the experience of its founders (Hsu and Ziedonis 2013). Table 9, Panel B splits startups by prior founder experience, using data obtained from Capital IQ that are only available for startups that raise VC funding at some point in their lives. The sample is thus restricted to firms with at least one prior VC round before first-action. Of these firms, 57% have a founding team with at least one experienced founder, while the rest are run by teams made up exclusively of first-time entrepreneurs.

The results confirm that patent approval facilitates access to capital the most among inexperienced founders. Patent approval increases a startup's likelihood of raising VC funding in the next three years by 44.5 percentage points for inexperienced founders ($p=0.094$ in column 1); for experienced founder teams, the effect is virtually zero ($p=0.801$ in column 2). Column 3 pools startups with experienced and inexperienced founders and allows the patent approval effect to vary with the founder's experience.³⁰ As predicted, the patent approval effect is significantly larger for firms with inexperienced founders ($p=0.024$).

4.4.3 Variation in startup agglomeration across U.S. states

Two facts combine to suggest that the value of a patent grant in obtaining VC funding varies geographically. First, VCs have a well-known preference for investing locally (Lerner 1995; Sorenson and Stuart 2001). Second, startup activity varies considerably across the country, with hotspots like California, Massachusetts, and New York being particularly popular places to start an innovative business. Combined, this implies that VCs operating in areas with larger startup

³⁰ The sample of startups with inexperienced founders in column 1 is small, which results in a weak first stage ($F=8.7$). Pooling startups with inexperienced and experienced founders in column 3 allows us to work with a larger sample, resulting in a stronger first stage ($F=27.9$).

populations have more potential investments to choose among than those operating in areas with fewer startups. To deal with the larger number of investments to screen, VCs may rely more on easily observable signals such as patent grants in areas with high startup activity.

Table 9, Panel C splits the sample according to whether a startup is headquartered in a state with above or below median startup agglomeration in the year of its first patent application.³¹ Column 1 shows that in states with high levels of startup activity, patent approval increases a startup's likelihood of raising VC funding in the next three years by 3.9 percentage points (a 67% increase relative to the unconditional likelihood; $p=0.001$). In states with low levels of startup activity, by contrast, the patent effect is negligible ($p=0.377$ in column 2).

Pooling all states, column 3 shows that a startup whose first patent application is rejected is significantly less likely to raise VC funding in a startup hub like California or Massachusetts than in a state with low startup activity ($p=0.015$ in column 3); for successful applicants, the opposite is true ($p<0.001$). While these results need to be interpreted with caution as location is chosen endogenously, they are consistent with the idea that patents play a key role in helping startups located in hubs of innovative activity stand out from the crowd.

4.4.4 Variation across industries

IT (electronics, computers, and communications) and biochemistry (pharmaceuticals and biochemicals) have, for a long time, been the main focus of VCs in the U.S (Gompers and Lerner 2001; Graham et al. 2009). There are reasons to expect the information value of a patent to be different in these two industries (Cohen, Nelson, and Walsh 2000). IT startups tend to be founded by younger entrepreneurs (Ewens, Nanda, and Rhodes-Kropf 2015) and their inventions often face substantial demand uncertainty and imitation risk. Thus, a favorable decision on an IT

³¹ We measure startup agglomeration using the number of first-time patent applicants in the state. We obtain similar results if we code California, Massachusetts, and New York (which have consistently been the three states with the most startup activity according to the 2015 NVCA Yearbook) as states with high startup agglomeration.

startup's first patent application can provide a particularly valuable early signal about the quality of its technology and its founders, while also allowing the founders to more freely discuss their idea with VCs without the fear of expropriation. Evidence from interviews at semiconductor firms suggests that the primary function of a patent in that industry is "securing capital from private investors [for firms] in the startup phase" (Hall and Ziedonis 2001).³² In addition, recent evidence by Galasso and Schankerman (2015) indicates that patents are particularly effective in blocking downstream innovation and imitation in the IT sector.

Biochemistry startups, in contrast, tend to be founded by experienced scientists, the quality of whose research can be evaluated using a variety of sources such as academic publications and National Institutes of Health grants (Li and Agha 2015). Biochemistry startups face relatively little demand uncertainty or risk of imitation, with the greatest uncertainty coming from the probability of technical success and the regulatory process (DiMasi 2003). As a result, early patent decisions reveal little information about the quality of the founders or the potential commercial success of their inventions.

Table 9, Panel D shows that the approval of an IT firm's first patent increases its probability of raising VC funds in the next three years by 4.2 percentage points ($p=0.010$). In biochemistry, on the other hand, patent approval has essentially a zero effect on VC funding ($p=0.686$), in line with our prior. These point estimates are significantly different from each other ($p=0.051$).

4.5 External validity

Instruments identify the local average treatment effect of the endogenous variable on the compliant subpopulation (Angrist and Pischke 2009; Imbens and Wooldridge 2009). This means, in our context, that our 2SLS estimates identify how early patent grants affect the likelihood of

³² Hochberg, Serrano, and Ziedonis (2014) and Mann (2015) document the existence of a well-developed secondary market for IT patents, which alleviates investors' downside risk if the firm ends up not being viable.

raising VC funding only for the subpopulation of startups whose first patent application is affected by their examiner's leniency. These are likely to be marginal applicants, for which being assigned a lenient or strict examiner can be the difference between approval and rejection. For non-marginal applicants, the examiner's type is unlikely to affect the outcome of the patent review: obviously good applications will be granted and obviously poor ones will be rejected.³³

By the same token, patents likely matter little when deciding whether to invest in a startup of obviously high or obviously low quality. Thus, a patent grant should alleviate information frictions between the startup and potential investors (and thereby facilitate access to external finance) the most for marginal patent applicants.³⁴

At the same time, our 2SLS estimates in Section 2 suggest that the uncertainty and information asymmetry surrounding innovative startups is so large that even what appear to be ex ante marginal firms have the potential of turning into successful public companies.

5. Conclusions

We estimate the causal effects of a firm's first patent on its growth, follow-on innovation, and eventual success. We use plausibly exogenous variation in patent approvals generated by the quasi-random allocation of patent applications to examiners with varying propensity to approve applications at the USPTO. Our analysis shows that patent approvals have a substantial and long-lasting impact on startups: firms whose first patent application is approved create more jobs, enjoy faster sales growth, innovate more, and are more likely to go public or be acquired. These positive effects of patent rights appear to be due to their role in facilitating startups' access to capital, which helps them turn ideas into products and products into revenues. We further show

³³ In the case of our review-lag instrument, by contrast, the compliant subpopulation is likely the entire population: all applicants' review lag should be affected by exogenous delays in the patent review process.

³⁴ This argument may explain why the 2SLS estimates of the local average treatment effects of patent grants on VC funding shown in Table 8 tend to be larger than the naïve OLS coefficients shown in Table IA.3.

that patents are particularly beneficial to early-stage firms, for startups founded by inexperienced entrepreneurs, for those located in states with many startups, and for firms in the IT sector. Collectively, these patterns suggest that patent rights help overcome information frictions between startups and financiers.

We also estimate the effects of delays in reviewing patent applications that are eventually approved. Here, we combine exogenous variation arising from two sources: the time it takes to assign patent applications to examiners and individual examiners' historical review speeds. We find that delays adversely affect startups' employment and sales growth, subsequent innovation, and probability of going public or being acquired. Together with our evidence showing that patents facilitate access to VC funding, these findings suggest that the negative effects of review delays are transmitted via a reduced chance of securing growth capital. When delays are substantial, their effects on startups can be as adverse as those of patent denials.

Our findings speak to at least two related aspects of patent reform proposals currently before Congress. First, calls for reforms frequently invoke the negative effects of patents on startups and small firms. While our results by no means rule out the existence of negative effects of patents, they do show that patents convey substantial economic benefits on startups by facilitating contracting between them and their investors. These benefits are particularly important in the IT sector—an industry in which skepticism towards the beneficial role of patents appears to be particularly intense (Shapiro 2008).

Second, the adverse effects of review delays for startups should help inform reform proposals targeted at accelerating the review process at the patent office. The USPTO has historically faced budgetary constraints that limit its ability to allocate more resources to patent reviews. The constraints force the agency to make choices among various priorities, including speeding up

reviews and improving review quality (Hegde 2012). Our findings suggest that the benefits of speeding up reviews can be immediate and substantial, particularly for small inventors whom the patent system is intended to protect.

The modern patent system is complex. In theory, it delivers private benefits and costs to patentees but also generates positive and negative spillovers through many distinct channels, thus making it impossible for any single empirical study to definitively establish the overall welfare consequences of the patent system. Despite the abundance of evidence highlighting the spillover effects of patent rights (e.g., Grilliches 1984; Jaffe 1986; Heller and Eisenberg 1998; Moser 2005; Williams 2013; Galasso and Schankerman 2015; Sampat and Williams 2015), empirical evidence of the direct private benefits of patents to their owners remains scarce.

Our study helps fill this gap by providing the first causal evidence of the direct benefits of patent rights in a large sample of startups. We find that patents offer a substantial bright side to entrepreneurs and small inventors, especially if processed in a timely manner. In particular, patents appear to play an important role in reducing uncertainty and alleviating information asymmetries in the market for entrepreneurial capital. Reforms of the patent system that do not take this role of patents into account run the risk of negatively impacting the availability of capital for innovative startups.

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Appendix A. Variable Definitions.

Employment growth after the first-action decision on a firm's first patent application is $\text{employment}_{t+j}/\text{employment}_t - 1$, where t is the first-action year and $j = 1 \dots 5$. If a firm dies and thus does not appear in NETS in year $t+j$, we set $\text{employment}_{t+j} = 0$.

Sales growth after the first-action decision on a firm's first patent application is $\text{sales}_{t+j}/\text{sales}_t - 1$, where t is the first-action year and $j = 1 \dots 5$. If a firm dies and thus does not appear in NETS in year $t+j$, we set $\text{sales}_{t+j} = 0$.

Pre-patent-filing employment growth is $\text{employment}_t/\text{employment}_{t-1} - 1$, where t is the year that a firm's first patent application is filed.

Pre-patent-filing sales growth is $\text{sales}_t/\text{sales}_{t-1} - 1$, where t is the year that a firm's first patent application is filed.

No. subsequent patent applications is the number of applications with a filing date greater than the first-action date of a firm's first application.

No. subsequent approved patents is the number of approved applications with a filing date greater than the first-action date of a firm's first application.

Approval rate of subsequent patent applications is defined as $\text{no. subsequent approved patents} / \text{no. subsequent patent applications}$. It is only defined for firms with at least one subsequent patent application.

Total citations to all subsequent patent applications is the number of citations received by all subsequent patent applications combined. (This number is zero for firms with no subsequent applications.) We measure citations over the five years following each patent application's public disclosure date, which is typically 18 months after the application's filing date.

Average citations-per-patent to subsequent approved patents is the average number of citations received by those subsequent patent applications that are approved. It is only defined for firms with at least one subsequent approved patent.

Experienced founder is an indicator set equal to one if at least one of the up to five key executives of the startup listed in Standard & Poor's Capital IQ database previously founded a different firm according to the professional background provided by Capital IQ.

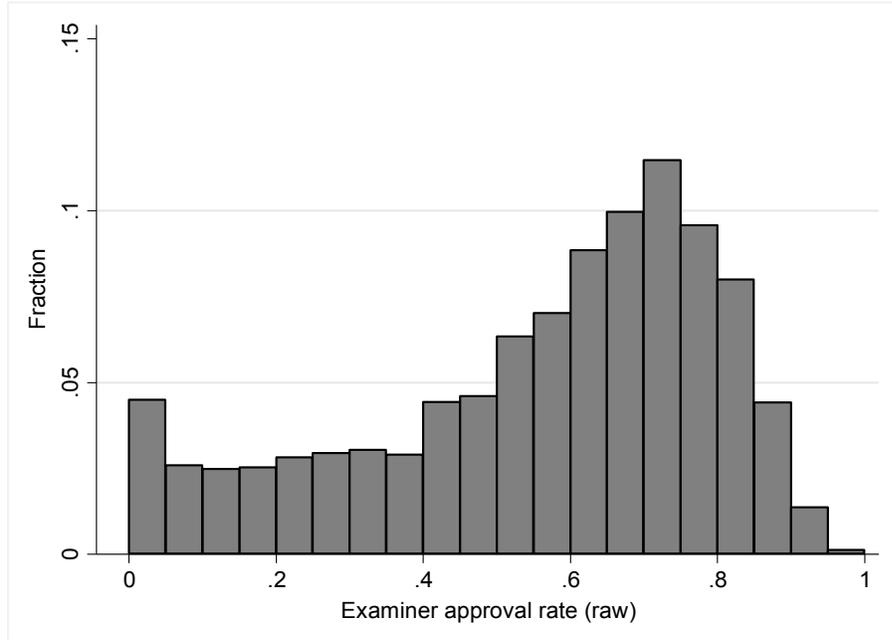
High startup agglomeration state is an indicator set equal to one if the startup is headquartered in a state with above median startup agglomeration in the year of the startup's first patent application. We measure startup agglomeration using the number of first-time patent applicants in the state.

Industry classification. IT startups are those whose first patent application is reviewed by an examiner belonging to an art unit in one of the following USPTO technology centers: 21 (computer architecture, software, and information security); 24 (computer networks, multiplex communication, video distribution, and security); 26 (communications); or 28 (semiconductors, electrical and optical systems and components). Biochemistry startups are those whose first patent application is reviewed by one of the following technology centers: 16 (biotechnology and organic chemistry); or 17 (chemical and materials engineering). Startups belonging to other industries are those whose first patent application is reviewed by one of the following technology centers: 36 (transportation, construction, electronic commerce, agriculture, national security and license & review); or 37 (mechanical engineering, manufacturing, products).

Figure 1. Distribution of Patent Examiners' Approval Rates.

Panel A shows the sample distribution of patent examiner approval rates, defined as in equation (2). Panel B shows the distribution of residual approval rates, obtained from a regression of approval rates on a full set of art-unit-by-application-year fixed effects.

Panel A. Raw approval rates.



Panel B. Residual approval rates.

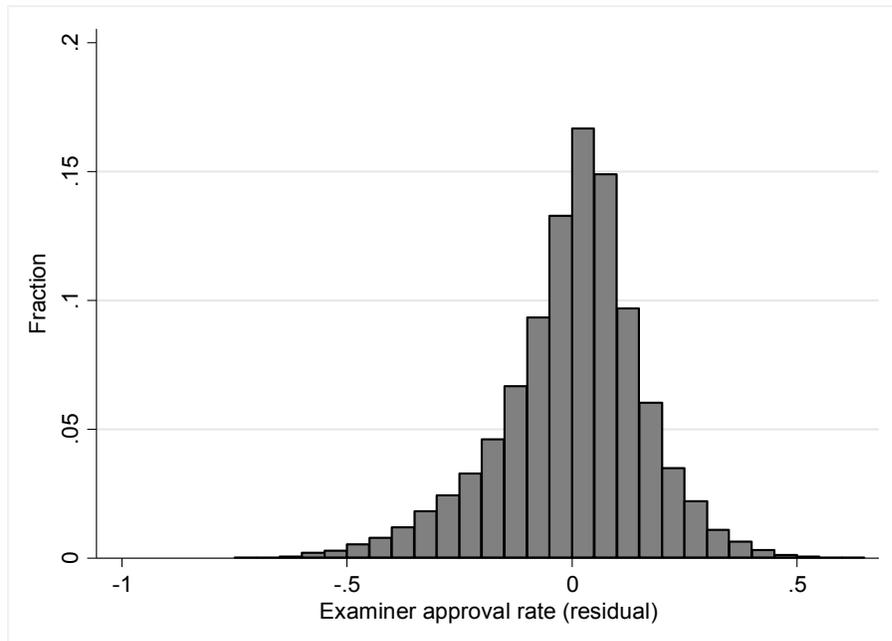
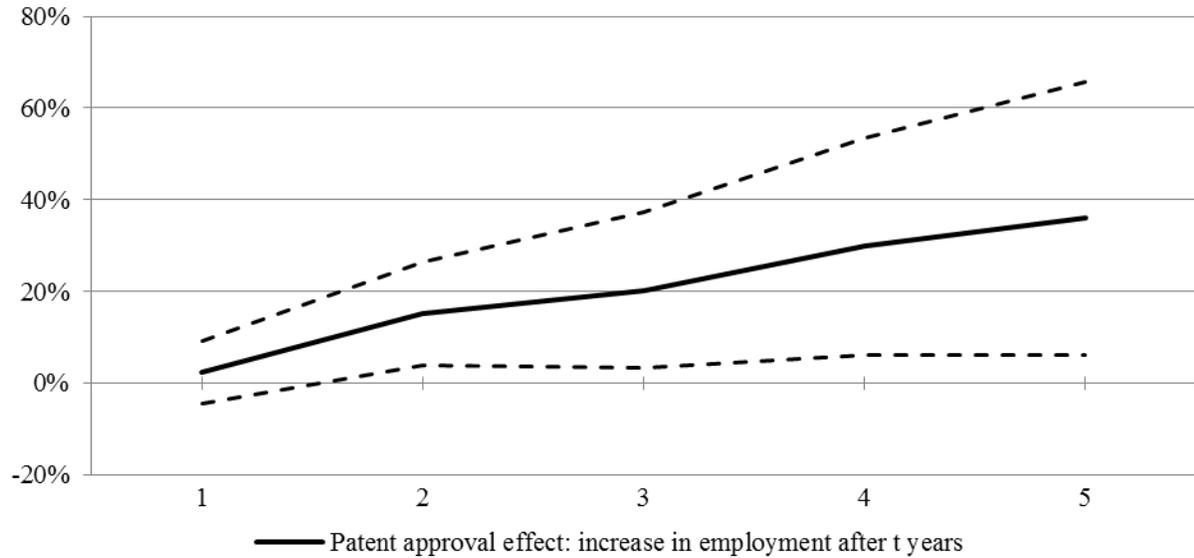


Figure 2. The Effect of Patent Grants on Firm Growth.

The figure plots the estimated patent approval effect on employment growth (Panel A) and sales growth (Panel B) over the five years following the first-action decision on a startup's first patent application. Specifically, the solid line shows the estimated patent approval effect obtained by estimating equation (1) by 2SLS separately over horizons from one to five years after the first-action date. We use the approval rate of the examiner reviewing each patent application as an instrument for the likelihood that the application is approved. The dashed lines show 95% confidence intervals.

Panel A. Employment growth.



Panel B. Sales growth.

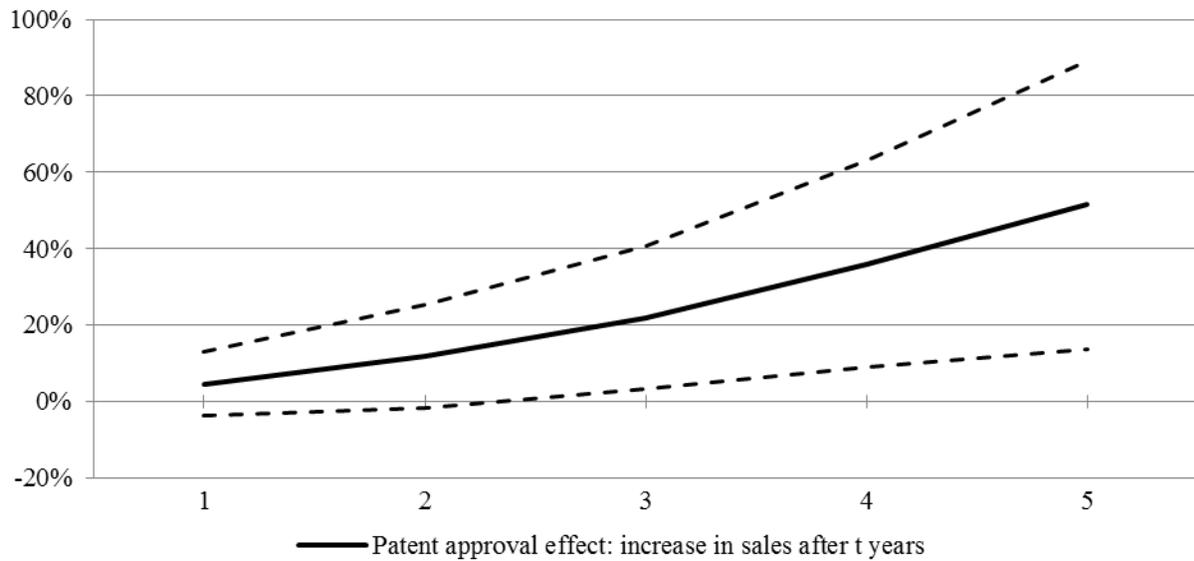
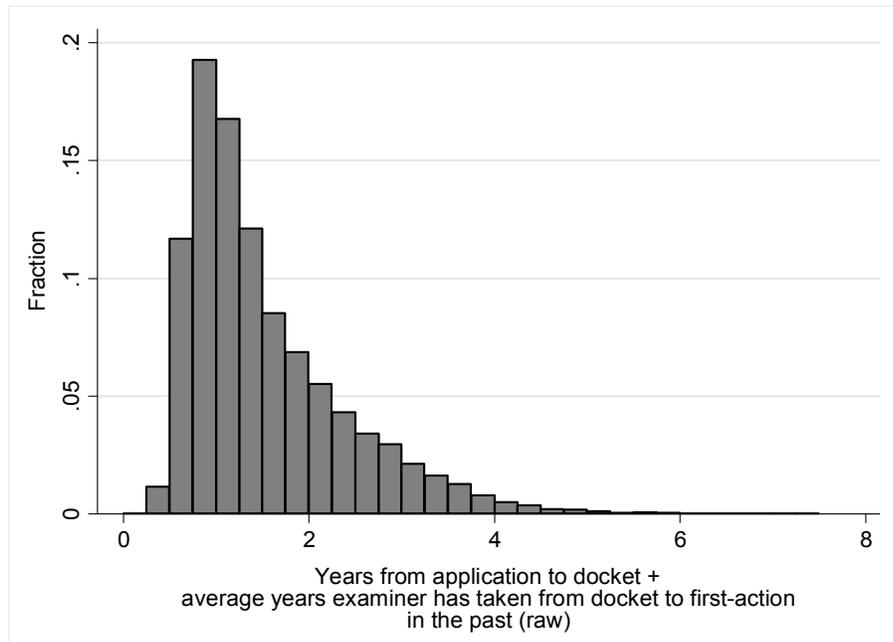


Figure 3. Distribution of the IV for Patent Review Lags.

Panel A shows the sample distribution of the review-lag instrument, defined as the sum of the years a patent application takes from the filing date to the date it is assigned to an examiner’s docket and the average number of years that examiner has taken in the past to process applications from docket to first-action. Panel B shows the distribution of the residuals obtained after regressing the instrument on a full set of art-unit-by-application-year fixed effects.

Panel A. Raw IV.



Panel B. Residual IV.

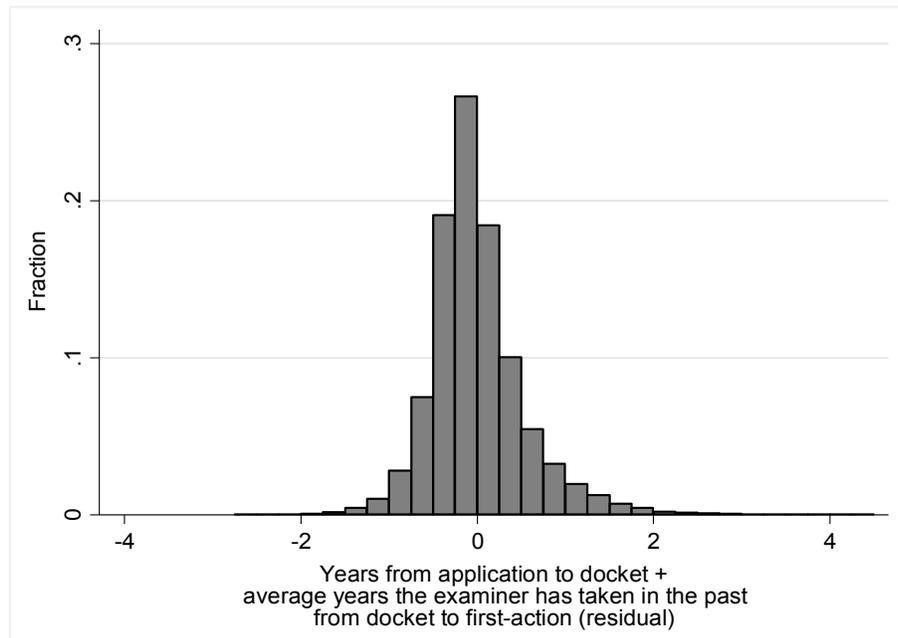
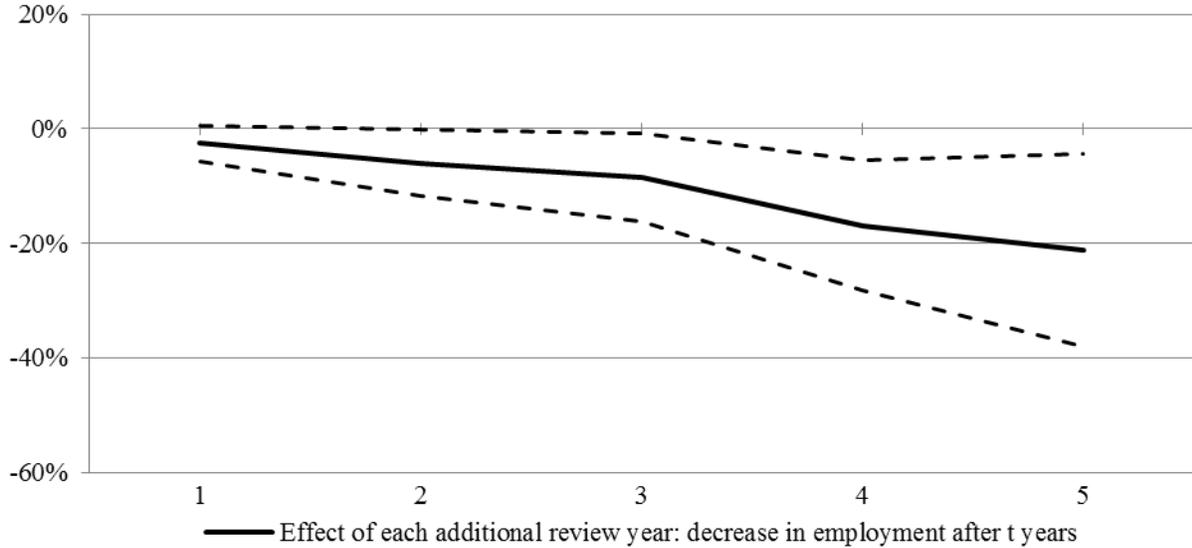


Figure 4. The Effect of Patent Review Delays on Firm Growth.

The figure plots the estimated effect of a year's delay in reviewing a startup's first patent application on the startup's employment growth (Panel A) and sales growth (Panel B) over the five years following the first-action decision on the application. Specifically, the solid line shows the estimated review lag effect obtained by estimating equation (4) by 2SLS separately over horizons from one to five years after the first-action date. We use the sum of the time a patent application takes from the filing date to the date it is assigned to an examiner's docket and the average time that examiner has taken in the past from docket to first-action to instrument the application's review lag. The dashed lines show 95% confidence intervals.

Panel A. Employment growth.



Panel B. Sales growth.

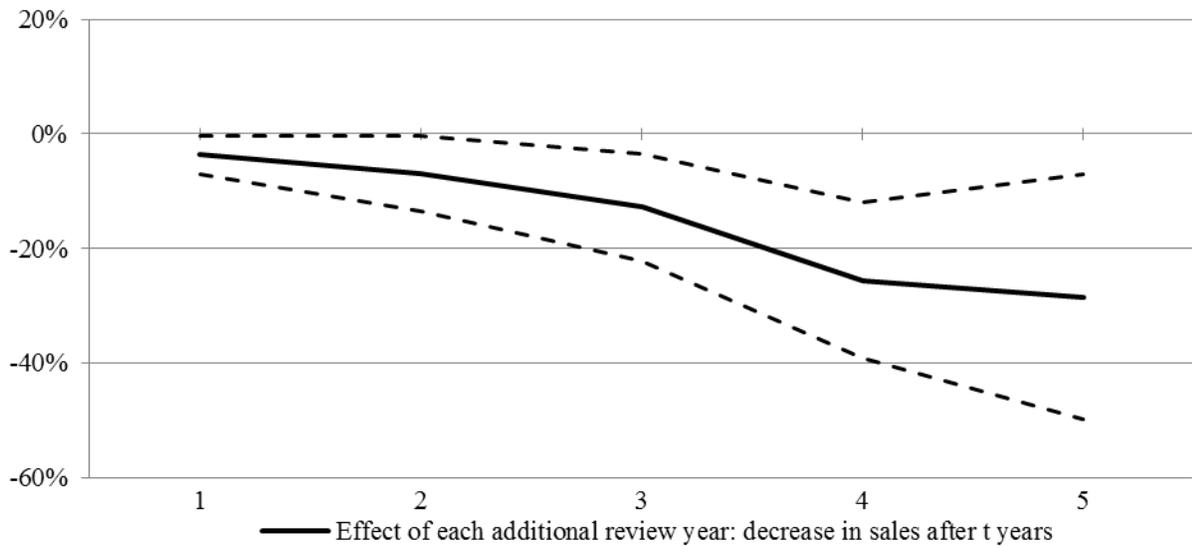


Table 1. Summary Statistics.

The table reports summary statistics for the firms in our sample of first-time patent applicants (or “startups”) whose first application is approved or rejected. Data on age, employment, and sales are only available for those startups that can be matched to the National Establishment Times Series (NETS) database. For variable definitions and details of their construction see Appendix A.

| | | Startups whose first patent application is ... | |
|---|----------------|--|----------|
| | | approved | rejected |
| No. startups | | 30,120 | 15,697 |
| % of startups | | 65.7% | 34.3% |
| Panel A. Pre-filing characteristics | | | |
| Age at first patent filing (years) | median | 2 | 2 |
| Employees at first-action date | mean | 28.7 | 27.7 |
| | median | 8.0 | 8.0 |
| | <i>st.dev.</i> | 47.8 | 47.0 |
| Sales at first-action date (\$ million) | mean | 4.4 | 4.3 |
| | median | 1.0 | 0.8 |
| | <i>st.dev.</i> | 8.0 | 8.1 |
| Pre-filing employment growth | mean | 17.1% | 15.8% |
| | <i>st.dev.</i> | 74.4% | 70.1% |
| Pre-filing sales growth | mean | 18.7% | 16.7% |
| | <i>st.dev.</i> | 77.6% | 73.5% |
| Panel B. Subsequent growth in employment and sales | | | |
| Employment growth after first-action decision on the startup’s first application, measured over the following ... | | | |
| ... 1 year | mean | 5.4% | -1.4% |
| | <i>st.dev.</i> | 52.5% | 48.3% |
| ... 3 years | mean | 15.4% | -0.8% |
| | <i>st.dev.</i> | 120.9% | 112.2% |
| ... 5 years | mean | 20.1% | -4.1% |
| | <i>st.dev.</i> | 157.3% | 132.6% |
| Sales growth after first-action decision on the startup’s first application, measured over the following ... | | | |
| ... 1 year | mean | 7.6% | -0.2% |
| | <i>st.dev.</i> | 62.5% | 56.8% |
| ... 3 years | mean | 22.8% | 5.3% |
| | <i>st.dev.</i> | 144.1% | 135.7% |
| ... 5 years | mean | 36.7% | 7.8% |
| | <i>st.dev.</i> | 208.6% | 176.4% |
| Panel C. Subsequent patenting: Patent applications filed after first-action on startup’s first application | | | |
| No. subsequent patent applications | mean | 3.3 | 1.2 |
| | <i>st.dev.</i> | 16.8 | 5.9 |
| No. subsequent approved patents | mean | 1.8 | 0.5 |
| | <i>st.dev.</i> | 9.6 | 2.8 |
| Approval rate of subsequent patent applications | | 57.1% | 36.4% |
| Total citations to all subsequent patent applications | mean | 7.5 | 1.9 |
| | <i>st.dev.</i> | 72.4 | 23.9 |
| Average citations-per-patent to subsequent approved patents | mean | 1.9 | 1.5 |
| | <i>st.dev.</i> | 3.8 | 3.0 |
| Panel D. Subsequent VC funding, IPOs, and acquisitions | | | |
| % of startups that raise VC funding over following 3 years | | 4.8% | 3.4% |
| % of startups that go public | | 0.68% | 0.43% |
| % of startups that go public or are acquired | | 2.7% | 2.0% |

Table 2. Patent Examiner Approval Rate as IV: First-stage Results.

The table reports the results of estimating the first-stage equation (3) of our 2SLS analysis of the real effects of patent grants. Specifically, we use the approval rate of the patent examiner in charge of reviewing a startup's first patent application to predict whether the application will be approved. In column 1, equation (3) is estimated in the full sample. In columns 2 and 3, we control for firm size using the log number of employees or log sales, which are only available for startups that can be matched to NETS. All specifications are estimated using OLS and include art-unit-by-year and headquarter-state fixed effects. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | First patent application approved? | | |
|---|------------------------------------|--------------------------|--------------------------|
| | (1) | (2) | (3) |
| IV: Patent examiner approval rate | 0.670*** <i>0.017</i> | 0.658*** <i>0.022</i> | 0.660*** <i>0.022</i> |
| Log (number of employees at first-action) | | 0.001 <i>0.002</i> | |
| Log (sales at first-action) | | | 0.002 <i>0.002</i> |
| Diagnostics | | | |
| R^2 | 23.9% | 27.3% | 27.4% |
| F test: IV (examiner approval rate) = 0 | 1,608.4*** | 928.9*** | 921.2*** |
| No. of observations (startups) | 45,817 | 21,869 | 21,829 |

Table 3. How Do Patent Grants Affect Employment and Sales Growth?

The table reports the results of estimating equation (1) to examine how the approval of a startup's first patent application affects the startup's subsequent growth in employment (Panel A) and sales (Panel B). Odd-numbered columns report OLS results while even-numbered columns report 2SLS results using the approval rate of the examiner reviewing the patent application as an instrument for the likelihood that the application is approved. Employment and sales data come from NETS; thus, startups that cannot be matched to NETS are excluded. NETS data are available through 2011, resulting in reduced sample sizes when we consider three-year and five-year outcomes. For variable definitions and details of their construction see Appendix A. All specifications include art-unit-by-year and headquarter-state fixed effects. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Employment or sales growth after first-action decision on the startup's first patent application, measured over the following ... | | | | | |
|--|---|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| | 1 year | | 3 years | | 5 years | |
| | OLS (1) | 2SLS (2) | OLS (3) | 2SLS (4) | OLS (5) | 2SLS (6) |
| Panel A. Employment growth | | | | | | |
| First patent application approved | 0.073*** <i>0.009</i> | 0.024 <i>0.035</i> | 0.154*** <i>0.022</i> | 0.203** <i>0.087</i> | 0.249*** <i>0.037</i> | 0.360** <i>0.152</i> |
| Log (employees at first-action) | -0.021*** <i>0.002</i> | -0.021*** <i>0.002</i> | -0.067*** <i>0.006</i> | -0.067*** <i>0.006</i> | -0.097*** <i>0.009</i> | -0.097*** <i>0.009</i> |
| Diagnostics | | | | | | |
| R^2 | 12.6% | n.a. | 13.2% | n.a. | 14.3% | n.a. |
| Mean of dep. variable | 3.1% | 3.1% | 10.1% | 10.1% | 13.6% | 13.6% |
| F test from 1 st stage: IV (examiner approval rate) = 0 | | 928.9*** | | 794.9*** | | 469.3*** |
| No. of observations (startups) | 21,869 | 21,869 | 19,009 | 19,009 | 12,798 | 12,798 |
| Panel B. Sales growth | | | | | | |
| First patent application approved | 0.078*** <i>0.010</i> | 0.046 <i>0.042</i> | 0.157*** <i>0.027</i> | 0.220** <i>0.096</i> | 0.291*** <i>0.051</i> | 0.514*** <i>0.193</i> |
| Log (sales at first-action) | -0.019*** <i>0.002</i> | -0.019*** <i>0.002</i> | -0.064*** <i>0.007</i> | -0.064*** <i>0.006</i> | -0.116*** <i>0.012</i> | -0.116*** <i>0.012</i> |
| Diagnostics | | | | | | |
| R^2 | 12.7% | n.a. | 13.0% | n.a. | 25.9% | n.a. |
| Mean of dep. variable | 5.0% | 5.0% | 17.2% | 17.2% | 28.9% | 28.9% |
| F test from 1 st stage: IV (examiner approval rate) = 0 | | 921.2*** | | 789.0*** | | 471.9*** |
| No. of observations (startups) | 21,829 | 21,829 | 18,978 | 18,978 | 12,781 | 12,781 |

Table 4. How Do Patent Grants Affect Subsequent Innovation and Future Exits?

The table reports the results of estimating equation (1) to examine how the approval of a startup’s first patent application affects the startup’s subsequent innovation (columns 1-5) and the likelihood that the startup lists on a stock market or is acquired by another company after the first-action decision (columns 6-7). Data on subsequent applications come from the USPTO internal databases and include all applications that receive a final decision through December 31, 2013. Column 3 includes only startups filing at least one patent application after the first-action decision on the startup’s first patent application and for which we can measure the approval rate of subsequent applications. Column 5 includes only those startups with at least one subsequent patent approval and for which we can measure the average number of citations-per-patent to subsequently approved patents. We measure citations over the five years following each patent application’s public disclosure date, which is typically 18 months after the application’s filing date. In untabulated results, we find that the effects in columns 4 and 5 are even stronger when we measure citations over seven or ten years. (Citation information is missing for one startup.) For variable definitions and further details of their construction see Appendix A. All specifications are estimated by 2SLS and include art-unit-by-year and headquarter-state fixed effects. We use the approval rate of the examiner reviewing each patent application as an instrument for the likelihood that the application is approved. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Subsequent innovation | | | | | Future exits | |
|---|--|---------------------------------------|---|---|---|----------------------------|-------------------------------------|
| | Log (1 + subsequent patent applications) | Log (1 + subsequent approved patents) | Approval rate of subsequent patent applications | Log (1 + total citations to all subsequent patent applications) | Log (1 + average citations-per-patent to subsequent approved patents) | Startup goes public? | Startup goes public or is acquired? |
| | (1) | (2) | (3) | (4) | (5) | (6) | (7) |
| First patent appl. approved | 0.512*** <i>0.036</i> | 0.398*** <i>0.029</i> | 0.177*** <i>0.036</i> | 0.524*** <i>0.045</i> | 0.235*** <i>0.075</i> | 0.0090*** <i>0.0033</i> | 0.0210*** <i>0.0062</i> |
| Diagnostics | | | | | | | |
| Mean of non-logged dep. var. | 2.7 | 1.5 | 54.3% | 6.1 | 1.9 | 0.59% | 2.50% |
| <i>F</i> test from 1 st stage: | | | | | | | |
| IV (examiner approval rate) = 0 | 1,608.4*** | 1,608.4*** | 735.1*** | 1,608.5*** | 360.4*** | 1,608.4*** | 1,608.4*** |
| No. of observations (startups) | 45,817 | 45,817 | 18,554 | 45,816 | 13,710 | 45,817 | 45,817 |

Table 5. Instrumenting Patent Review Delays: First-stage Results.

The table reports the results of estimating the first-stage equation (5) of our 2SLS analysis of the real effects of patent review delays. Specifically, we use the sum of the time a patent application takes from filing to the date it is assigned to an examiner's docket and the average time that examiner has taken in the past from docket to first-action to predict the application's review lag (i.e., the number of years between the application's filing date and the date of the examiner's first-action decision on the application). Column 1 estimates equation (5) in the full sample. Columns 2 and 3 control for firm size using the log number of employees or log sales, which are only available for those startups that can be matched to NETS. All specifications are estimated using OLS and include art-unit-by-year and headquarter-state fixed effects. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | First patent review lag | | |
|--|--------------------------|---------------------------|---------------------------|
| | (1) | (2) | (3) |
| IV: Years from filing to docket + average years examiner has taken from docket to first-action in the past | 0.538*** <i>0.014</i> | 0.549*** <i>0.016</i> | 0.550*** <i>0.016</i> |
| Log (number of employees at first-action) | | -0.012*** <i>0.003</i> | |
| Log (sales at first-action) | | | -0.009*** <i>0.003</i> |
| Diagnostics | | | |
| R^2 | 61.4% | 64.2% | 64.2% |
| F test: IV = 0 | 1,534.5*** | 1,120.3*** | 1,120.2*** |
| No. of observations (startups) | 29,830 | 14,230 | 14,208 |

Table 6. How Do Patent Review Delays Affect Employment and Sales Growth?

The table reports the results of estimating equation (4) in the subsample of successful first-time patent applicants to examine how the review lag of a startup's first patent application (i.e., the number of years from filing to first-action) affects the startup's growth in employment (Panel A) and sales (Panel B). Odd-numbered columns report OLS results. Even-numbered columns report 2SLS results. We instrument review lags using the sum of the time a patent application takes from the filing date to the date it is assigned to an examiner's docket and the average time that examiner has taken in the past from docket to first-action. Employment and sales data come from NETS; thus, startups that cannot be matched to NETS are excluded. NETS data are available through 2011, resulting in reduced sample sizes when we consider three-year and five-year outcomes. For variable definitions and details of their construction see Appendix A. All specifications include art-unit-by-year and headquarter-state fixed effects. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Employment or sales growth after first-action decision on the startup's first patent application, measured over the following ... | | | | | |
|---|---|---------------------------|---------------------------|---------------------------|---------------------------|---------------------------|
| | 1 year | | 3 years | | 5 years | |
| | OLS (1) | 2SLS (2) | OLS (3) | 2SLS (4) | OLS (5) | 2SLS (6) |
| Panel A. Employment growth | | | | | | |
| First patent review lag | -0.024*** <i>0.008</i> | -0.026 <i>0.016</i> | -0.128*** <i>0.024</i> | -0.085** <i>0.039</i> | -0.194*** <i>0.042</i> | -0.212** <i>0.086</i> |
| Log (employees at first-action) | -0.026*** <i>0.003</i> | -0.026*** <i>0.003</i> | -0.078*** <i>0.008</i> | -0.077*** <i>0.007</i> | -0.120*** <i>0.012</i> | -0.121*** <i>0.011</i> |
| Diagnostics | | | | | | |
| R^2 | 16.2% | n.a. | 17.1% | n.a. | 17.8% | n.a. |
| Mean of dep. variable | 5.2% | 5.2% | 15.5% | 15.5% | 20.1% | 20.1% |
| F test from 1 st stage: IV = 0 | | 1,120.3*** | | 1,053.3*** | | 667.9*** |
| No. of observations (startups) | 14,230 | 14,230 | 12,649 | 12,649 | 9,183 | 9,183 |
| Panel B. Sales growth | | | | | | |
| First patent review lag | -0.021** <i>0.009</i> | -0.036** <i>0.017</i> | -0.134*** <i>0.026</i> | -0.128*** <i>0.047</i> | -0.233*** <i>0.051</i> | -0.284*** <i>0.109</i> |
| Log (sales at first-action) | -0.023*** <i>0.003</i> | -0.023*** <i>0.003</i> | -0.072*** <i>0.009</i> | -0.072*** <i>0.008</i> | -0.139*** <i>0.016</i> | -0.139*** <i>0.015</i> |
| Diagnostics | | | | | | |
| R^2 | 15.7% | n.a. | 16.9% | n.a. | 17.8% | n.a. |
| Mean of dep. variable | 7.4% | 7.4% | 23.0% | 23.0% | 36.4% | 36.4% |
| F test from 1 st stage: IV = 0 | | 1,120.2*** | | 1,049.1*** | | 666.4*** |
| No. of observations (startups) | 14,208 | 14,208 | 12,633 | 12,633 | 9,174 | 9,174 |

Table 7. How Do Patent Review Delays Affect Subsequent Innovation and Future Exits?

The table reports the results of estimating equation (4) in the subsample of successful first-time patent applicants to examine how the review lag of a startup's first patent application (i.e., the number of years from filing to first-action) affects the startup's subsequent innovation (columns 1-5) and the likelihood that the startup eventually lists on a stock market or is acquired by another company (columns 6-7). For details on the samples used in each column, see Table 4. For variable definitions and details of their construction see Appendix A. All specifications are estimated by 2SLS and include art-unit-by-year and headquarter-state fixed effects. We instrument review lags using the sum of the time a patent application takes from the filing date to the date it is assigned to an examiner's docket and the average time that examiner has taken in the past from docket to first-action. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Subsequent innovation | | | | | Future exits | |
|---|--|---|---|---|---|----------------------------|---|
| | Log (1 + subsequent patent applications) (1) | Log (1 + subsequent approved patents) (2) | Approval rate of subsequent patent applications (3) | Log (1 + total citations to all subsequent patent applications) (4) | Log (1 + average citations-per-patent to subsequent approved patents) (5) | Startup goes public? (6) | Startup goes public or is acquired? (7) |
| First patent review lag | -0.140*** <i>0.019</i> | -0.136*** <i>0.016</i> | -0.041*** <i>0.011</i> | -0.186*** <i>0.024</i> | -0.074*** <i>0.024</i> | -0.0039** <i>0.0018</i> | -0.0062* <i>0.0034</i> |
| Diagnostics | | | | | | | |
| Mean of non-logged dep. var. | 3.4 | 2.0 | 58.7% | 8.1 | 2.0 | 0.67% | 2.72% |
| F test from 1 st stage: IV = 0 | 1,534.5*** | 1,534.5*** | 1,301.9*** | 1,534.5*** | 860.0*** | 1,534.5*** | 1,534.5*** |
| No. of observations (startups) | 29,830 | 29,830 | 14,406 | 29,830 | 11,290 | 29,830 | 29,830 |

Table 8. Do Patents Affect Access to VC Funding?

The table reports the results of estimating equation (6) to examine how the approval of a startup's first patent application affects the startup's ability to raise VC funding. The dependent variable in columns 1-5 is an indicator set equal to one if the startup raises VC funding at some point in the 1...5 years following the first-action decision, respectively. Startups that do not raise VC funding but instead go public in the 1...5 years after first-action are excluded. We also exclude rare instances of startups that have raised five or more VC rounds by the first-action date. (Results are robust to using alternative cutoffs or to not excluding these startups.) All specifications are estimated by 2SLS and include art-unit-by-year and headquarter-state fixed effects. We use the approval rate of the examiner reviewing each patent application as an instrument for the likelihood that the application is approved. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Following the first-action decision on its first patent application, does the startup raise VC funding in the next ... | | | | |
|---|---|--------------------------|--------------------------|--------------------------|--------------------------|
| | ... 1 year? (1) | ... 2 years? (2) | ... 3 years? (3) | ... 4 years? (4) | ... 5 years? (5) |
| First patent application approved | 0.012*** <i>0.006</i> | 0.021*** <i>0.008</i> | 0.023*** <i>0.008</i> | 0.027*** <i>0.008</i> | 0.028*** <i>0.008</i> |
| Log(1 + # prior VC rounds) | 0.272*** <i>0.010</i> | 0.382*** <i>0.011</i> | 0.408*** <i>0.011</i> | 0.418*** <i>0.011</i> | 0.421*** <i>0.011</i> |
| Diagnostics | | | | | |
| Mean of dep. variable | 2.6% | 3.8% | 4.3% | 4.6% | 4.7% |
| Median no. months from first-action to VC round for successful applicants | 5.1 | 8.1 | 9.3 | 10.0 | 10.3 |
| <i>F</i> test from 1 st stage: | | | | | |
| IV (examiner approval rate) = 0 | 1,566.0*** | 1,561.1*** | 1,558.5*** | 1,557.4*** | 1,558.1*** |
| No. of observations (startups) | 45,298 | 45,285 | 45,274 | 45,255 | 45,250 |

Table 9. How Do Patents Affect Access to VC Funding? Subsample Analyses.

The table examines how the effect of a patent grant on facilitating access to VC funding varies across different subsamples. The dependent variable in all panels is an indicator set equal to one if the startup raises VC funding at some point in the 3 years following the first-action decision on its first patent application. (Startups that do not raise VC funding but instead go public in the 3 years following first-action are excluded.) Panel A splits startups by the number of VC rounds raised before the first-action date as follows: column 1 models startups without prior VC funding; columns 2 and 3 model startups with one or two prior rounds, respectively; and column 4 models startups with three or more prior rounds. Panel B splits startups by their founders' prior entrepreneurial experience as follows: column 1 models startups whose founding team includes no founder with prior startup experience; column 2 models startups with at least one experienced founder; and column 3 allows the patent approval effect to vary with experience in a pooled sample of startups with experienced and inexperienced founders. Data on founder experience come from Capital IQ and are only available for startups that raise VC funding at some point in their lives. As a result, the sample in Panel B includes only startups that have raised at least one prior VC round. Panel C splits startups according to whether they are headquartered in a state with above or below median startup agglomeration in the year of their first patent application. Panel D splits startups by industry. In Panels C and D, column 3 has more observations than columns 1 and 2 combined because there are fewer art-unit-by-year singletons in column 3 than in columns 1 and 2. Panels B, C, and D exclude rare instances of startups that have raised five or more VC rounds by the first-action date. (Results are robust to using alternative cutoffs or to not excluding these startups.) For variable definitions and details of their construction see Appendix A. All specifications are estimated by 2SLS using the approval rate of the examiner reviewing each patent application as an instrument for the likelihood that the application is approved. In Panels B and C, column 3 includes the interaction of the examiner approval rate with inexperienced founder and high startup agglomeration state, respectively, as instrument for the interacted patent approval indicator. In these two cases, the F test we report is a Cragg-Donald weak identification test. All specifications in Panels A, B, and D include art-unit-by-year fixed effects and headquarter-state fixed effects. The specifications in Panel C include art-unit-by-year fixed effects but no headquarter-state fixed effects, as the panel exploits variation across U.S. states. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

Panel A. Variation in funding round.

| | In the 3 years following the first-action decision on its first patent application, does the startup raise ... | | | |
|--------------------------------------|--|-----------------------------|----------------------------|---------------------------------------|
| | its first VC round? (1) | its second VC round? (2) | its third VC round? (3) | its fourth or higher VC round? (4) |
| First patent application approved | 0.010** <i>0.005</i> | 0.467*** <i>0.155</i> | 0.218 <i>0.235</i> | 0.165 <i>0.162</i> |
| Log(1 + # prior VC rounds) | | | | -0.168* <i>0.095</i> |
| Diagnostics | | | | |
| Mean of dep. variable | 1.2% | 39.6% | 51.1% | 53.3% |
| F test from 1 st stage: | | | | |
| IV (examiner approval rate) = 0 | 1,384.4*** | 14.5*** | 11.4*** | 13.6*** |
| No. of observations (startups) | 42,254 | 500 | 350 | 890 |

Panel B. Variation in entrepreneurial experience.

| | Does the startup raise VC funding in the 3 years following the first-action decision on its first patent application? | | |
|---|---|---------------------|-----------------------|
| | Inexperienced founder | Experienced founder | All founders |
| | (1) | (2) | (3) |
| First patent application approved | 0.445 [*] | -0.042 | 0.202 |
| | <i>0.266</i> | <i>0.167</i> | <i>0.123</i> |
| ... × inexperienced founder | | | 0.321 ^{**} |
| | | | <i>0.142</i> |
| Inexperienced founder | | | -0.291 ^{***} |
| | | | <i>0.096</i> |
| Log(1 + # prior VC rounds) | 0.160 | 0.120 | 0.157 ^{***} |
| | <i>0.099</i> | <i>0.079</i> | <i>0.052</i> |
| Diagnostics | | | |
| Mean of dep. variable | 47.9% | 58.2% | 54.2% |
| <i>F</i> test from 1 st stage: | | | |
| IV (examiner approval rate) = 0 | 8.7 ^{***} | 15.4 ^{***} | 27.9 ^{***} |
| No. of observations (startups) | 363 | 543 | 1,252 |

Panel C. Variation in startup agglomeration across U.S. states.

| | Does the startup raise VC funding in the 3 years following the first-action decision on its first patent application? | | |
|---|---|----------------------------------|------------------------|
| | High startup agglomeration states | Low startup agglomeration states | All states |
| | (1) | (2) | (3) |
| First patent application approved | 0.039 ^{**} | 0.008 | 0.007 |
| | <i>0.012</i> | <i>0.009</i> | <i>0.009</i> |
| ... × high startup agglomeration state | | | 0.031 ^{***} |
| | | | <i>0.008</i> |
| High startup agglomeration state | | | -0.014 ^{**} |
| | | | <i>0.006</i> |
| Log(1 + # prior VC rounds) | 0.424 ^{***} | 0.388 ^{***} | 0.412 ^{***} |
| | <i>0.013</i> | <i>0.017</i> | <i>0.011</i> |
| Diagnostics | | | |
| Mean of dep. variable | 5.8% | 2.7% | 4.3% |
| <i>F</i> test from 1 st stage: | | | |
| IV (examiner approval rate) = 0 | 789.6 ^{***} | 992.6 ^{***} | 1,417.1 ^{***} |
| No. of observations (startups) | 22,652 | 21,875 | 45,274 |

Panel D. Variation across industries.

| | Does the startup raise VC funding in the 3 years following the first-action decision on its first patent application? | | |
|---|---|--------------------------------------|--------------------------------------|
| | IT (1) | Biochemistry (2) | Other industries (3) |
| First patent application approved | 0.042 ^{***} <i>0.016</i> | -0.008 <i>0.020</i> | 0.022 ^{**} <i>0.010</i> |
| Log(1 + # prior VC rounds) | 0.401 ^{***} <i>0.014</i> | 0.483 ^{***} <i>0.017</i> | 0.369 ^{***} <i>0.022</i> |
| Diagnostics | | | |
| Mean of dep. variable | 7.0% | 4.9% | 2.3% |
| <i>F</i> test from 1 st stage: | | | |
| IV (examiner approval rate) = 0 | 774.9 ^{***} | 359.6 ^{***} | 583.8 ^{***} |
| No. of observations (startups) | 14,638 | 8,485 | 22,151 |

INTERNET APPENDIX

(NOT INTENDED FOR PUBLICATION)

Figure IA.1. Time Lag Between Patent Decisions and VC Investments.

For successful first-time patent applicants that go on to raise VC funding at some point in the five years following the first-action decision, the figure shows the distribution of the time lag (in months) between the first-action date and the VC investment date.

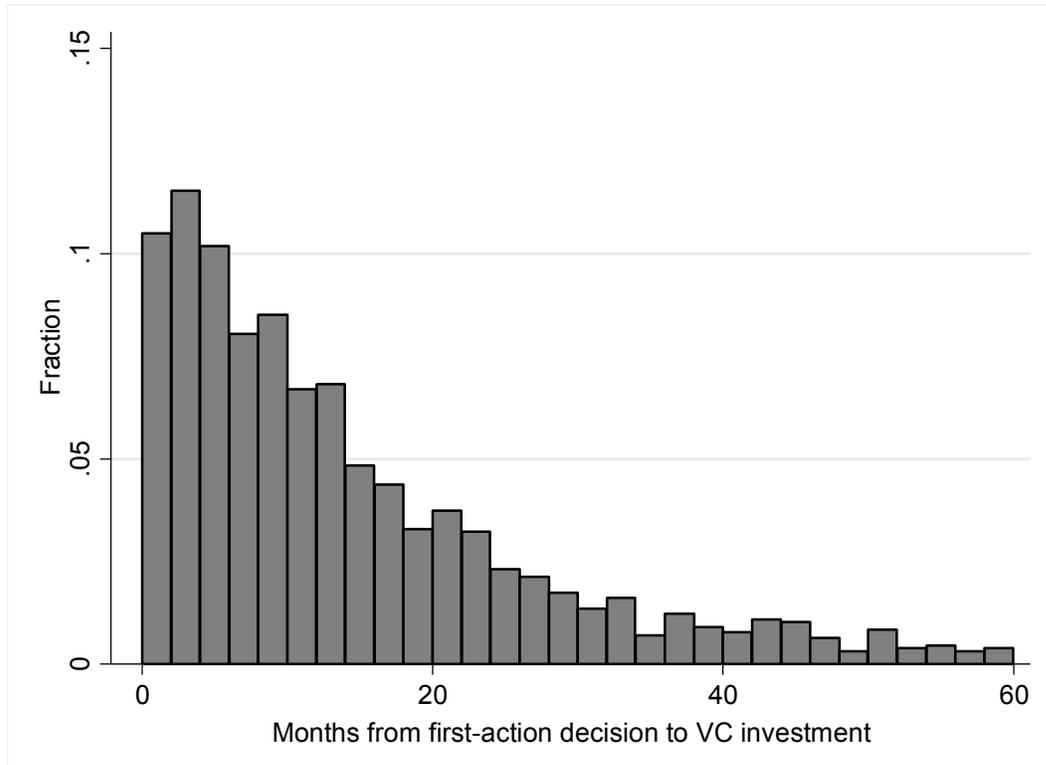


Table IA.1. How Do Patent Grants Affect Subsequent Innovation and Future Exits? OLS Results.

The table reports the results of estimating equation (1) to examine how the approval of a startup's first patent application affects the startup's subsequent innovation (columns 1-5) and the likelihood that the startup lists on a stock market or is acquired by another company after the first-action decision (columns 6-7). The analysis here is analogous to Table 4, with the only difference being that we use OLS instead of 2SLS. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Subsequent innovation | | | | | Future exits | |
|--------------------------------|---|--|--|--|--|-----------------------------|--|
| | Log (1 + subsequent patent applications) (1) | Log (1 + subsequent approved patents) (2) | Approval rate of subsequent patent applications (3) | Log (1 + total citations to all subsequent patent applications) (4) | Log (1 + average citations-per-patent to subsequent approved patents) (5) | Startup goes public? (6) | Startup goes public or is acquired? (7) |
| First patent appl. approved | 0.351*** <i>0.012</i> | 0.290*** <i>0.009</i> | 0.158*** <i>0.008</i> | 0.334*** <i>0.015</i> | 0.059*** <i>0.016</i> | 0.0031*** <i>0.0009</i> | 0.0097*** <i>0.0018</i> |
| Diagnostics | | | | | | | |
| R^2 | 17.1% | 16.8% | 19.8% | 17.3% | 26.1% | 10.2% | 11.7% |
| Mean of non-logged dep. var. | 2.7 | 1.5 | 54.3% | 6.1 | 1.9 | 0.59% | 2.50% |
| No. of observations (startups) | 45,817 | 45,817 | 18,554 | 45,816 | 13,710 | 45,817 | 45,817 |

Table IA.2. How Do Patent Review Delays Affect Subsequent Innovation and Future Exits? OLS Results.

The table reports the results of estimating equation (4) in the subsample of successful first-time patent applicants to examine how the review lag of a startup's first patent application (i.e., the number of years from filing to first-action) affects the startup's subsequent innovation (columns 1-5) and the likelihood that the startup eventually lists on a stock market or is acquired by another company (columns 6-7). The analysis here is analogous to Table 7, with the only difference being that we use OLS instead of 2SLS. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Subsequent innovation | | | | | Future exits | |
|--------------------------------|---|--|--|--|--|-----------------------------|--|
| | Log (1 + subsequent patent applications) (1) | Log (1 + subsequent approved patents) (2) | Approval rate of subsequent patent applications (3) | Log (1 + total citations to all subsequent patent applications) (4) | Log (1 + average citations-per-patent to subsequent approved patents) (5) | Startup goes public? (6) | Startup goes public or is acquired? (7) |
| First patent review lag | -0.178*** <i>0.011</i> | -0.154*** <i>0.009</i> | -0.025*** <i>0.006</i> | -0.236*** <i>0.015</i> | -0.108*** <i>0.013</i> | -0.0035*** <i>0.0008</i> | -0.0110*** <i>0.0019</i> |
| Diagnostics | | | | | | | |
| R^2 | 17.1% | 16.8% | 18.6% | 19.3% | 27.9% | 14.2% | 15.9% |
| Mean of non-logged dep. var. | 3.4 | 2.0 | 58.7% | 8.1 | 2.0 | 0.67% | 2.72% |
| No. of observations (startups) | 29,830 | 29,830 | 14,406 | 29,830 | 11,290 | 29,830 | 29,830 |

Table IA.3. Do Patents Affect Access to VC Funding? OLS Results.

The table reports the results of estimating equation (6) to examine how the approval of a startup's first patent application affects the startup's ability to raise VC funding. The analysis here is analogous to Table 8, with the only difference being that we use OLS instead of 2SLS. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

| | Following the first-action decision on its first patent application, does the startup raise VC funding in the next ... | | | | |
|--|---|--------------------------|--------------------------|--------------------------|--------------------------|
| | ... 1 year? (1) | ... 2 years? (2) | ... 3 years? (3) | ... 4 years? (4) | ... 5 years? (5) |
| First patent application approved | 0.008*** <i>0.002</i> | 0.012*** <i>0.002</i> | 0.014*** <i>0.002</i> | 0.015*** <i>0.002</i> | 0.015*** <i>0.002</i> |
| Log(1 + # prior VC rounds) | 0.272*** <i>0.010</i> | 0.382*** <i>0.011</i> | 0.408*** <i>0.011</i> | 0.418*** <i>0.011</i> | 0.421*** <i>0.011</i> |
| Diagnostics | | | | | |
| R^2 | 31.6% | 39.6% | 40.7% | 40.4% | 40.1% |
| Mean of dep. variable | 2.6% | 3.8% | 4.3% | 4.6% | 4.7% |
| Median no. months from first-action to VC round for successful applicants | 5.1 | 8.0 | 9.2 | 10.0 | 10.3 |
| No. of observations (startups) | 45,298 | 45,285 | 45,274 | 45,255 | 45,250 |

Table IA.4. How Do Patents Affect Access to VC Funding? OLS Subsample Analyses.

The table examines how the effect of patent grants on facilitating access to VC funding varies across different subsamples. The analysis here is analogous to Table 9, with the only difference being that we use OLS instead of 2SLS. Heteroskedasticity consistent standard errors clustered at the art unit level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

Panel A. Variation in funding round.

| | In the 3 years following the first-action decision on its first patent application, does the startup raise ... | | | |
|-----------------------------------|--|-------------------------|-------------------------|--------------------------------|
| | its first VC round? | its second VC round? | its third VC round? | its fourth or higher VC round? |
| | (1) | (2) | (3) | (4) |
| First patent application approved | 0.005*** <i>0.001</i> | 0.201** <i>0.078</i> | 0.203** <i>0.101</i> | 0.157*** <i>0.053</i> |
| Log(1 + # prior VC rounds) | | | | -0.169 <i>0.124</i> |
| Diagnostics | | | | |
| R^2 | 9.9% | 55.9% | 58.4% | 46.1% |
| Mean of dep. variable | 1.2% | 39.6% | 51.1% | 53.3% |
| No. of observations (startups) | 42,254 | 500 | 350 | 890 |

Panel B. Variation in entrepreneurial experience.

| | Does the startup raise VC funding in the 3 years following the first-action decision on its first patent application? | | |
|-----------------------------------|---|-----------------------|-------------------------|
| | Inexperienced founder | Experienced founder | All founders |
| | (1) | (2) | (3) |
| First patent application approved | 0.051 <i>0.120</i> | 0.086 <i>0.093</i> | 0.121* <i>0.065</i> |
| ... × inexperienced founder | | | 0.064 <i>0.091</i> |
| Inexperienced founder | | | -0.129* <i>0.066</i> |
| Log(1 + # prior VC rounds) | 0.108 <i>0.144</i> | 0.126 <i>0.110</i> | 0.133** <i>0.062</i> |
| Diagnostics | | | |
| R^2 | 64.4% | 56.6% | 52.5% |
| Mean of dep. variable | 47.9% | 58.2 % | 54.2% |
| No. of observations (startups) | 363 | 543 | 1,252 |

Panel C. Variation in startup agglomeration across U.S. states.

| | Does the startup raise VC funding in the 3 years following the first-action decision on its first patent application? | | |
|--|---|-------------------------------------|--------------------------|
| | High startup agglomeration states | Low startup agglomeration states | All states |
| | (1) | (2) | (3) |
| First patent application approved | 0.018*** <i>0.003</i> | 0.006** <i>0.002</i> | 0.007*** <i>0.002</i> |
| ... × high startup agglomeration state | | | 0.014*** <i>0.003</i> |
| High startup agglomeration state | | | -0.003 <i>0.003</i> |
| Log(1 + # prior VC rounds) | 0.424*** <i>0.014</i> | 0.388*** <i>0.018</i> | 0.412*** <i>0.011</i> |
| Diagnostics | | | |
| R^2 | 45.0% | 39.1% | 40.5% |
| Mean of dep. variable | 5.8% | 2.7% | 4.3% |
| No. of observations (startups) | 22,652 | 21,875 | 45,274 |

Panel D. Variation across industries.

| | Does the startup raise VC funding in the 3 years following the first-action decision on its first patent application? | | |
|-----------------------------------|---|--------------------------|--------------------------|
| | IT | Biochemistry | Other industries |
| | (1) | (2) | (3) |
| First patent application approved | 0.028*** <i>0.004</i> | 0.006 <i>0.004</i> | 0.009*** <i>0.002</i> |
| Log(1 + # prior VC rounds) | 0.402*** <i>0.015</i> | 0.484*** <i>0.018</i> | 0.370*** <i>0.023</i> |
| Diagnostics | | | |
| R^2 | 43.4% | 45.3% | 30.8% |
| Mean of dep. variable | 7.0% | 4.9% | 2.3% |
| No. of observations (startups) | 14,638 | 8,485 | 22,151 |